State Board of Funeral Directors June 23, 2021

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BOARD MEMBERS:

William G. Harris, Chairman, Professional Member
Milian E. Rodriguez, Vice Chairperson, Professional
Member
Carmella M. Imburgia, Secretary, Professional Membe

Carmella M. Imburgia, Secretary, Professional Member Theodore Stauffer, Executive Secretary, Bureau of Professional and Occupational Affairs, on behalf of K. Kalonji Johnson, Commissioner

Kenneth C. DuPree, Professional Member Thomas G. Kukuchka, CFSP, Professional Member Scott Custead, Public Member - Absent

17 Francis McCusker, Public Member

Jennifer Jane Kirk, Esquire, Senior Deputy Attorney General, Antitrust Section, Office of Attorney General

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BUREAU PERSONNEL:

Jaime D. Black, Esquire, Board Counsel Timothy A. Fritsch, Esquire, Board Prosecution Liaison

Cynthia K. Montgomery, Esquire, Deputy Chief Counsel/Regulatory Counsel, Department of State Kristel Hennessy Hemler, Acting Board Administrator

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ALSO PRESENT:

Ernie Heffner, President, Heffner Funeral Chapel & Crematory, Inc.

James Erikson, CAE, Assistant Executive Director and Chief Operations Officer, Pennsylvania Funeral Directors Association

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2 State Board of Funeral Directors

entered into public session at 10:30 a.m.]

June 23, 2021

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5 [Pursuant to Section 708(a)(5) of the Sunshine Act, at
6 9:00 a.m. the Board entered into Executive Session
7 with Jaime D. Black, Esquire, Board Counsel, to have
8 attorney-client consultation and for the purpose of
9 conducting quasi-judicial deliberations on the items
10 on today's agenda that are currently pending before
11 the Board and to receive advice of counsel. The Board

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[Theodore Stauffer, Executive Secretary, Bureau of Professional and Occupational Affairs, noted the meeting was being recorded, and those who remained on the line were giving their consent to be recorded.]

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The regularly scheduled meeting of the State

Board of Funeral Directors was held on Wednesday, June

23, 2021. William G. Harris, Chairman, Professional

Member, called the meeting to order at 10:32 a.m.

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24 Roll Call

25 | [Chairman Harris requested a roll call of Board

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   members.]
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   Approval of minutes of the May 12, 2021 meeting
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   CHAIRMAN HARRIS:
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                  The first item on the agenda would be
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                  approval of the minutes of the last
                  meeting.
                        If there are no corrections or
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                  updates, I would make a motion to
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                  approve that.
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                       Do I hear a second?
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   MR. KUKUCHKA:
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                  Second.
   CHAIRMAN HARRIS:
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                  We have a motion and a second.
                                                    All in
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                  favor, signify by saying aye.
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   [The motion carried unanimously.]
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   Report of Prosecutorial Division
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   [Timothy A. Fritsch, Esquire, Board Prosecution
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   Liaison, noted prosecution did not have a formal
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   report today but offered to answer questions from the
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   Board.]
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   MOTIONS
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5 1 MS. BLACK: 2 Pursuant to Section 708(a)(5) of the 3 Sunshine Act, the Board entered into 4 Executive Session for the purpose of 5 conducting quasi-judicial deliberations 6 on the items of today's agenda that are currently pending before the Board to receive the advice of Counsel. 9 Regarding item 2, would the Board 10 entertain a motion to ratify the funeral 11 intern extension request for item 2, 12 Robert Eugene Sopko? MS. IMBURGIA: 13 I motion. 14 15 MR. DUPREE: 16 Second. 17 CHAIRMAN HARRIS: We have a motion and a second. All in 18 19 favor, signify by saying aye. Any 20 abstentions? Any recusals? Any 21 opposition? 22 [The motion carried unanimously.] 23 * * * 2.4 MS. BLACK: 25 I believe the Board would entertain a

motion to grant the Motion to Deem Facts 1 2 Admitted and Entry of Default and direct 3 Board counsel to draft an Adjudication 4 and Order in due course for item 3, BPOA 5 v. John F. Harrison, F.D., F.S., Case No. 20-48-007235. 6 7 CHAIRMAN HARRIS: Do we have a motion on item 3? 9 MS. RODRIGUEZ: 10 I make a motion. 11 MS. IMBURGIA: 12 I second. CHAIRMAN HARRIS: 13 We have a motion and a second. All in 14 15 favor, signify by saying aye. Any 16 opposition? Any recusals? Any 17 abstentions? 18 [The motion carried unanimously.] * * * 19 20 MS. BLACK: 21 Item 4. I believe the Board would 22 entertain a motion to approve as final 2.3 the Adjudication and Order for BPOA v. 24 Brian Garris, Case No. 17-48-13837. 25 CHAIRMAN HARRIS:

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Do we have a motion on item 4?
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   MS. IMBURGIA:
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                  I motion to move.
   MR. MCCUSKER:
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                  Second.
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   CHAIRMAN HARRIS:
                  We have a motion and a second and also a
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                  recusal. All in favor, signify by
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                  saying aye. Any opposed?
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   [The motion carried. Mr. DuPree recused himself from
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   deliberations and voting on the motion.]
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   MS. BLACK:
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                  Regarding item 10, the Board has
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                  directed the Board administrator to
                  contact Mr. Miller to request additional
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                  information in accordance with
                  discussions held in Executive Session.
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   MS. BLACK:
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                  Regarding item 11, the issue was
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                  initially discussed at the March
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                  meeting.
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                       Based on discussions held both
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                  during the March meeting as well as
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discussions held in today's Executive
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                  Session, it appears there is a mechanism
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                  that may allow an individual to
 4
                  authorize their own cremation or burial
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                  in the PA Probate, Estates, and
                  Fiduciaries Code at 20 Pa.C.S.A. § 305.
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                       I believe the Board would entertain
                  a motion to reject the request to amend
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                  the Board regulations at this time.
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   CHAIRMAN HARRIS:
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                  Do we have a motion?
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   MS. IMBURGIA:
                  I motion.
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   MS. RODRIGUEZ:
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                  Second.
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   CHAIRMAN HARRIS:
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                  We have a motion and a second. All in
                  favor of item 11, please signify by
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                  saying aye. Any opposition?
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   [The motion carried unanimously.]
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   Report of Board Counsel - Miscellaneous
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   [Jaime D. Black, Esquire, Board Counsel, addressed
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   House Bill 164 regarding burial benefits for veterans,
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   which would require funeral directors to notify the
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county director of Veterans Affairs within 96 hours of receipt of the remains of a deceased serviceman having legal residence in the county at the time of death and provides the family of the deceased serviceman with the contact information for the county director of Veterans Affairs.

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Ms. Black stated the legislation was introduced due to families being unaware of the benefits available to them at the time of planning a loved one's funeral and to try to prevent incorrect or misleading information given to veterans regarding the availability of burial benefits. She mentioned this would be a new requirement for funeral directors and questioned whether it is something the Board supports.

Mr. DuPree did not support the legislation and was not aware of an office of that nature in Philadelphia County. He mentioned that families do not have access to the necessary documentation to prove the person is honorably discharged and believed the regulation would put unnecessary burdens on funeral directors, especially within 96 hours.

Chairman Harris commented that the Philadelphia area and other large areas might have concerns. He believed the reason for the regulation is because some funeral directors may not be taking an active role in

- helping families. He mentioned that funeral directors
 that he knows offer to help families with paperwork as
 part of the arrangements. He stated Cambria County
 has a county office to help families if funeral
- 5 directors do not and also noted federal matters are directed to the Pittsburgh office.
 - Mr. Kukuchka stated Wyoming County has a Veterans Affairs Office that does not provide much assistance, so they do everything at their funeral home. He mentioned that most things today are tied to Social Security Numbers so discharge papers are not necessary. He stated the he does not see an issue with the regulation, and funeral directors who are not doing their job should be made to their job.

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- Ms. Imburgia stated Delaware County has a local office that is extremely helpful. She mentioned her funeral home also handles everything, filing for the \$75 benefit, death certificates, and the flag.
- Ms. Black informed the Board that the comments are appreciated and would be used to create a bill analysis, should one be needed, to provide input from the Board. She will reach out to the Board if it moves forward and more input is needed.
- Ms. Black addressed House Bill 1464 and Senate Bill 765 regarding the reduction of the minimum

- 1 temperature for crematories. She stated House Bill
- 2 | 1464 proposes to reduce the temperature to 1400
- 3 degrees Fahrenheit, down from the 1800 current
- 4 requirement. She noted that the prime sponsor of the
- 5 bill notes the 1800 degrees requirement is harder on
- 6 equipment, requires higher fuel consumption, and leads
- 7 to increased emissions. She stated Senate Bill 765
- 8 proposes to reduce the temperature down to 1600.
- 9 Ms. Black commented that House Bill 1464 was
- 10 referred to the Professional Licensure Committee on
- 11 | May 21, 2021, and Senate Bill 765 was referred to the
- 12 | Environmental Resources & Energy Committee on June 15,
- 13 2021.
- 14 | Chairman Harris agreed with lowering the
- 15 temperature to 1400 degrees. He mentioned New York
- 16 | State lowered their temperature, and their
- 17 | Environmental Protection Agency (EPA) was as tough as
- 18 anywhere.
- 19 Ms. Black informed the public that they could
- 20 also reach out to the bill sponsors to provide
- 21 comments directly to them as well.
- 22 Ms. Black addressed proposed House Bill 1534,
- 23 which changes how unclaimed property from a deceased
- 24 individual could be claimed. She noted the bill
- 25 states if the amount of the funds or the value of the

property is \$11,000 or less, a lineal descendant of
the decedent other than a child may present a claim
upon showing there is no other surviving relative.

She noted in "Dispositions" independent of letters,
family exemption, probate of wills, and grant of
letters, the proposed legislation provides for
payments to family and funeral directors and was
referred to the Judiciary Committee on June 3, 2021.]

10 Items for Discussion

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[Jaime D. Black, Esquire, Board Counsel, mentioned prior discussion regarding delegation orders. She mentioned the Board decided to delegate matters to a hearing examiner in lieu of doing them virtually at the Board meetings throughout the pandemic. She questioned whether the Board wanted to issue a blanket delegation order for Criminal History Record Information Act violations, continuing education violations, lapsed license, and practice act violation cases.

Ms. Black stated the Board could keep the process the same and just review cases that come before it and make decisions whether to hear it or delegate, decide to delegate all matters to a hearing examiner, or choose which cases the Board feels could be delegated

as a whole.

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Ms. Black noted the Board does not have a delegation order except for immediate temporary suspensions, where all of those matters come before the Board as they are filed and the Board makes the decision on a case-by-case basis whether or not to hear the matter at a Board meeting or to delegate it to a hearing examiner.

Ms. Black addressed benefits of blanket delegation and questioned whether Board members have any thoughts on whether they want to delegate all cases or certain cases. She addressed experience with other boards, where they chose to delegate certain cases, like continuing education (CE) violations and reciprocal discipline, and then retain the practice violation and can make decisions on a case-by-case basis as to whether or not they want to hear it or delegate it.

Chairman Harris commented that he likes the Board being able to delegate cases they choose.

Ms. Black noted that no changes will be made, and the cases will be brought before the Board to decide how to proceed on each individual case.]

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25 Report of Board Counsel - Status of Regulations

[Cynthia K. Montgomery, Esquire, Deputy Chief Counsel/Regulatory Counsel, Department of State, referred to the proposed rulemaking as published in the *Pennsylvania Bulletin* for 16A-4824 regarding the child abuse reporting requirements regulation.

Ms. Montgomery noted no public comments were received but did note receiving comments from the Independent Regulatory Review Commission (IRRC) and provided proposed responses as well as a draft of the final-rulemaking's annex provided the Board accepts all of the proposed responses to the comments.

Ms. Montgomery addressed the first comment from IRRC, where limited license holders were not addressed. She noted reciprocity with Delaware, New Jersey, and West Virginia under § 13.77. She checked the Pennsylvania Licensing System (PALS) for initial application for limited license applicants, and it did not appear that they are currently required to complete the 3 hours of mandatory training required by the Child Protective Services Law as a condition of licensure but are required to complete the 2 hours of continuing education (CE) as a condition of renewal.

Ms. Montgomery commented that it may have been an error when the paper application was converted to an online application in PALS and provided an amendment

- to § 13.77 under limited license to require

 verification of completion of at least 3 hours of

 approved training in child abuse recognition and

 reporting in accordance with the mandatory training

 requirements under the Child Protective Services Law

 (CPSL) and also to clarify that limited license

 holders have to complete the 2 hours of approved CE as

 well.
 - Ms. Montgomery addressed IRRC's commenting regarding the definition of "perpetrator" in § 13.301 and suggested the Board revise the definition to improve clarity to "person responsible for the child's welfare." She revised the definition under § 13.301 to incorporate the term "person responsible for the child's welfare." She noted changes under perpetrator (i) (D) and (ii) (D).

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- Ms. Montgomery referred to § 13.302, where IRRC noted two sections in the Child Protective Services

 Law that were not incorporated in the regulations in 6311(b)(2) and (3) in the law but were incorporated in 6311(b)(1). She noted IRRC believed this omitted language clarified the duty to report and added it to the final-form rulemaking in the draft at § 13.302.
- Ms. Montgomery stated IRRC also noted omitted language from the statute in 6314 of the CPSL that

requires mandated reporters to make any photographs, medical tests, and X-rays of the child subject to report available to law enforcement and would like that added to the regulation. She suggested adding the omitted language to § 13.303 for clarity.

Ms. Montgomery referred to § 13.306 regarding confidentiality, where IRRC noted provisions in the Child Protective Services Law in 6311.1 related to privileged communications were not included. She explained that the provision states that privileged communication between a mandated reporter and a client does not apply to a situation involving suspected child abuse and does not relieve the mandated reporter of the duty to make a report and recommended adding the omitted language due to the expanded duty to report.

Ms. Montgomery referred to § 13.308(a), where unlike (b), where they do not include how applicants submit the proof of 3 hours of approved training, which is a prerequisite to licensure, she suggested amending (a) to include the requirement that individuals applying to the Board for a license shall have completed at least 3 hours of training in child abuse recognition and reporting which has been approved by the Department of Human services and the

bureau as set forth in § 13.309 relating to the child
abuse recognition and reporting course approval
process.

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Ms. Montgomery noted the applicant shall certify on the application that the applicant has either completed the required training or has been granted an exemption under subsection (c). She also noted the board will not issue a license or certificate unless the bureau has received an electronic report from an approved course provider documenting the attendance or participation by the applicant or the applicant has obtained an exemption under subsection (c).

Ms. Montgomery referred to § 13.308(c) that implements a section in the law where the Board could grant an exemption if the submitted documentation is acceptable to the Board and would not be subject to the training or CE requirement. She mentioned IRRC's comment regarding paragraph (3) being too vague, where it does not specify if the exemption is limited to one biennial renewal period or talk about the process for notifying applicants and licensees of approval or denial.

Ms. Montgomery addressed the difficulty in establishing specific standards for what is acceptable documentation because it depends on the reason for the

request. She mentioned there are licensees who are approved trainers of the child abuse training, so if they developed their own course and are approved trainers, they might not need to take the course. She also mentioned licensees who have been granted an exemption who are a court-appointed special advocate (CASA) for children who are abused.

Ms. Montgomery suggested an addition to paragraph (3) that an exemption can be granted if the applicant or licensee submits documentation acceptable to the board demonstrating why the applicant or licensee should not be subject to the training or continuing education requirement, where each request for an exemption will be considered on a case-by-case basis.

Ms. Montgomery noted the clarification part, where the board may grant the exemption if it finds that completion of the training or continuing education requirement is duplicative or unnecessary under the circumstances.

Ms. Montgomery also added paragraph (d) to clarify exemptions granted under subsection (c) are applicable only for the biennial renewal period for which the exemption is requested. She noted that if an exemption is granted, the license will be issued or renewed; and if an exemption is denied, the applicant

or licensee will receive a discrepancy notice by email notifying them of the need to complete an approved course or to submit additional documentation in support of their request for an exemption.

Ms. Montgomery discussed typographical errors

IRRC noted under §§ 13.307(b)(4) and 13.308(c) and in

the regulatory analysis form (RAF) that have been

corrected. She stated IRRC also asked that the number

of limited license holders be included in the RAF and

will be updated as part of the final-form rulemaking

package.

Ms. Montgomery will draft the final-form rulemaking package and bring it back to the Board at the next meeting for a vote.]

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16 Report of Commissioner

[Theodore Stauffer, Executive Secretary, Bureau of Professional and Occupational Affairs, on behalf of K. Kalonji Johnson, Commissioner, had no official report but offered to take any questions or concerns to the commissioner. He informed the Board that waivers have been extended until the end of September, noting it is

23 likely the virtual meetings will also continue until

24 then.]

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1 Report of Board Chairperson - No Report

- 2 [William G. Harris, Chairman, Professional Member,
- 3 thanked everybody for being able to work through the
- 4 virtual meetings and conduct business of the state on
- 5 behalf of funeral directors and public members on the
- 6 Board. He also thanked Ms. Black, Ms. Hemler, and Mr.
- 7 Fritsch.]
- 8 ***
- 9 Report of Acting Board Administrator No Report
- 10 ***
- 11 | Public Comment
- 12 [James Erikson, CAE, Assistant Executive Director and
- 13 Chief Operations Officer, Pennsylvania Funeral
- 14 Directors Association, requested clarification of the
- 15 | waivers continuing through September 30.
- 16 Ms. Black commented that the waivers are in
- 17 effect until September 30, and any updates or
- 18 extensions will be posted on the Board's website.
- 19 Ernie Heffner, President, Heffner Funeral Chapel
- 20 & Crematory, Inc., thanked and complimented Chairman
- 21 Harris on his remarks regarding crematory operating
- 22 | temperatures. He stated 1400 degrees would be good
- 23 for many reasons, including less pollution.
- 24 Mr. Heffner also thanked the Board for
- 25 recognizing the effectiveness of Section 305 of the

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   statute with regard to authorizing one's own
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   cremation.]
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   Adjournment
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   CHAIRMAN HARRIS:
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                  Do I hear a motion to adjourn?
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   MR. DUPREE:
                  Motion to adjourn.
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   CHAIRMAN HARRIS:
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                  Do we have a second?
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   MS. IMBURGIA:
                  I'll second.
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   CHAIRMAN HARRIS:
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                  We have a motion and a second. All in
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                  favor, signify by saying aye.
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   [The motion carried unanimously.]
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   [There being no further business, the State Board of
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   Funeral Directors Meeting adjourned at 11:21 a.m.]
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CERTIFICATE

I hereby certify that the foregoing summary minutes of the State Board of Funeral Directors meeting, was reduced to writing by me or under my supervision, and that the minutes accurately summarize the substance of the State Board of Funeral Directors meeting.

Samantha Sabatini,

Minute Clerk

Sargent's Court Reporting
Service, Inc.

3 4 5 6 7 8 9 TIME

STATE BOARD OF FUNERAL DIRECTORS REFERENCE INDEX

June 23, 2021

TIME	AGENDA
9:00 10:30	Executive Session Return to Open Session
10:32	Official Call to Order
10:33	Roll Call
10:34	Approval of Minutes
10:34	Report of Prosecutorial Division
10:35	Motions
10:42	Report of Board Counsel
10:51	Items for Discussion
10:59	Report of Board Counsel (Continued)
11:16	Report of Commissioner
11:17	Report of Board Chair
11:17	Report of Acting Board Administrator
11:18	Public Comment
11:21	Adjournment