State Board of Optometry December 7, 2023

BOARD MEMBERS:

Luanne K. Chubb, O.D., F.A.A.O., Chairperson
John A. Godfrey, O.D. Vice Chairperson
Arion R. Claggett, Acting Commissioner, Bureau of
Professional and Occupational Affairs
Denise T. Wilcox, O.D., Ph.D., F.A.A.O., Secretary
Rebecca Zehring, Office of Attorney General, Consumer
Protection
Jeffrey B. Becker, O.D.
Perry C. Umlauf, O.D.
Marc Berson, O.D.

BUREAU PERSONNEL:

Shawn J. Jayman, Esquire, Board Counsel
Jacqueline A. Wolfgang, Esquire, Regulatory Counsel
Paul J. Jarabeck, Esquire, Senior Board Prosecutor
Gregory S. Liero, Esquire, Board Prosecution Liaison
Shakeena Chappelle, Board Administrator
Andrew LaFratte, MPA, Deputy Policy Director,
Department of State

ALSO PRESENT:

 Jennifer A. Keeler, CAE, Executive Director, Pennsylvania Optometric Association Matthew Ford

3 * * * 1 2 State Board of Optometry 3 December 7, 2023 * * * 4 5 [Pursuant to Section 708(a)(5) of the Sunshine Act, at 10:00 a.m. the Board entered into Executive 6 7 Session with Shawn J. Jayman, Esquire, Board Counsel, for the purpose of conducting quasi-judicial deliberations and to receive the advice of counsel. 10 The Board returned to open session at 10:30 a.m.] * * * 11 12 The regularly scheduled meeting of the State 13 Board of Optometry was held on Thursday, December 7, 14 2023. Luanne K. Chubb, O.D., F.A.A.O., Chairperson, 15 called the meeting to order at 10:42 a.m. * * * 16 Roll Call 17 18 [Chairperson Chubb requested Ms. Chappelle take a roll call of Board members.] 19 20 * * * 21 Introduction of Attendees 22 [Ms. Chappelle provided an introduction of 23 attendees.1 24 25 [Shawn J. Jayman, Esquire, Board Counsel, informed

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   everyone that the meeting was being recorded, and
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   those who continued to participate were giving their
3
   consent to be recorded.
 4
        Mr. Jayman also noted the Board entered into
5
   Executive Session with Board Counsel to have
6
   attorney-client consultations and for the purpose of
7
   conducting quasi-judicial deliberations.]
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   Approval of Minutes
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   CHAIRPERSON CHUBB:
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                  Could we have a motion to approve the
12
                  minutes from the August 24, 2023
13
                  meeting?
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   DR. GODFREY:
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                  I'll make the motion.
   DR. BERSON:
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                  I second the motion.
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   CHAIRPERSON CHUBB:
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                  Any discussion? Roll call vote.
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                  Dr. Chubb, aye; Dr. Godfrey, aye;
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                  Commissioner Claggett, aye; Dr. Wilcox,
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                  aye; Rebecca Zehring, abstain; Dr.
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                  Becker, aye; Dr. Umlauf, aye; Dr.
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                  Berson, aye.
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1 | CHAIRPERSON CHUBB:

2 Any opposed? Hearing none. Motion

3 carries.

4 | [The motion carried. Rebecca Zehring abstained from

5 voting on the motion.]

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7 Report of Board Prosecutors

8 [Gregory S. Liero, Esquire, Board Prosecution

9 Liaison, had nothing to report.]

10 ***

11 | Report of Board Counsel

12 [Shawn J. Jayman, Esquire, Board Counsel, had nothing

13 to report.]

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15 Report of Board Chair - ACOE Accreditation Standards

16 Update

17 | [Luanne K. Chubb, O.D., F.A.A.O., Chairperson,

18 addressed the Accreditation Council on Optometric

19 | Education (ACOE). She noted participating in a

20 standards review for the 25 colleges of optometry and

21 standards of review for the 270 residency programs in

22 the United States.

23 Chairperson Chubb stated schools and residencies

24 must have criteria to be qualified to provide that

25 educational experience for students and for

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residents. She noted the new standards go into
effect in 2025 and would be reviewed again in five
years.]
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5 Report of Board Chair - COPE and the new DEA CE 6 Requirements

7 [Luanne K. Chubb, O.D., F.A.A.O., Chairperson,

8 addressed the Council on Optometric Practitioner

9 Education (COPE) and new Drug Enforcement

10 Administration (DEA) regulations. She stated the DEA

11 provided a statement in June 2023 that required 8

12 hours of continuing education for healthcare

13 practitioners with a DEA license, where they needed

14 training in opioids and other substance use

15 disorders..

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Chairperson Chubb mentioned it was a one-time requirement, and there were a number of providers for that continuing education (CE), COPE, which is the accreditation for optometric education through the Association of Regulatory Boards of Optometry (ARBO).

Chairperson Chubb noted they asked but it was too late for them to join because the DEA was not adding additional providers. She stated the DEA did note that organizations that can provide the training are not limited to those listed on the DEA website, and

the statute allows for other organizations accredited and approved by the Accreditation Council for Continuing Medical Education (ACCME) and would be allowed to provide the training as well.

Chairperson Chubb explained that COPE has worked with ACCME and has received substantially equivalent continuing education, so they are considered an approved provider moving forward.

Chairperson Chubb also explained that COPE was not included in the initial list, where they have to be added to the list, and the DEA said based on time constraints, they would not add additional providers. She further explained that providers that are approved through ACCME could provide that education. She noted COPE has received approval from the ACCME organization as substantially equivalent.

Chairperson Chubb stated how those hours could be taken was not discussed as far as in person, synchronous, or asynchronous. She explained that it is listed on the DEA website for anyone who has a DEA license, where they need to complete 8 hours before their renewal. She encouraged everyone to look at the DEA website and make sure credits in what someone has already taken fall under what they specify on their website. She noted the link to the DEA website

1 | would be posted on the Board's website.]

regulations moving forward faster.

3 Regulatory Report

4 [Jacqueline A. Wolfgang, Esquire, Board Regulatory
5 Counsel, provided a summary of her assignment to the
6 Board as regulatory counsel. She mentioned there
7 were now three regulatory counsel, and she had been
8 assigned to eight different boards with the hopes of

Ms. Wolfgang stated the Statement of Policy was published in the *Pennsylvania Bulletin* on October 28, 2023, which clarified that the Board considers live virtual courses and programs with real-time or synchronous video and audio communication as live inperson continuing education. She noted Mr. Jayman informed her that the Board wanted to amend its regulations to make it abundantly clear as to what the Board's position is on those live virtual courses.

Ms. Wolfgang explained that the Board would have to make some amendments, develop a proposed rulemaking, and make amendments in the annex with respect to the continuing education under § 23.86 and possibly the definition section. She noted they would also need to rescind the Statement of Policy

because the regulations would then speak for
themselves.

Ms. Wolfgang provided an annex setting forth the Board's position that live or synchronous CE education would be considered part of the live inperson CE, so that the 50% requirement with respect to asynchronous education would not be applicable to the synchronous education. She referred to the definition under § 23.1 and § 23.86.

Ms. Wolfgang stated relying on that individual study term and defining that term was cumbersome and suggested defining terms asynchronous distance education, the term distance education, as well as synchronous education, and use those terms within the CE regulation. She defined asynchronous distance education, and Board members agreed. She explained that the preamble would explain what the amendments to the annex is effectuating.

Ms. Wolfgang addressed Chairperson Chubb's comments for discussion and referred to § 23.86(a)(6), continuing education courses offered by accredited medical colleges as defined by Section 2 of the Medical Practice Act and whether that would include ACCME and CME credits. She noted looking at the Medical Board regs and thought they may want to

include a specific cross-reference to the Medical Board regs but is awaiting an answer from counsel.

Ms. Wolfgang referred to § 23.86(f), noting the question raises whether this type of continuing education would be an outdated source of CE concerning attending clinical conferences, clinical rounds, or training under a preceptor.

Dr. Wilcox mentioned that once their new law is passed that it might require individuals who want to do advanced techniques like removing lumps and bumps and doing injections to actually follow or rotate through clinical rounds or training under a supervised situation with somebody that is already practicing this technique and may require that they actually train under a preceptor in a clinical hospital to learn how to do those techniques.

Dr. Wilcox commented that it may be part of what is required under the new law to do the procedures. She mentioned that individuals in other states who have been permitted to use laser or remove lumps and bumps or do injections had to spend 30 hours or under a preceptor doing that technique. She believed documentation would be required under the law that someone had a preceptor and learned the technique.

It was suggested changing language where it

reads, "a licensee shall provide documentation to "a licensee shall be required to provide documentation."

Chairperson Chubb asked whether 25% would still be valid or should they lower it slightly. She commented that any change in their licensure in the future very similar in the past they had to fill certain criteria to get the next licensure period and having that continued in there is a moot point because it is going to be a requirement outside of this.

Ms. Wolfgang noted that requiring documentation would include an application and asked whether Board members wanted to include a fee. She explained that the fee would be the same fee charged for the other types of CE.

Chairperson Chubb commented that it is time required but could have further discussion regarding the fee and what would be required.

Ms. Wolfgang offered to provide a draft at the next meeting and include the fee, noting the fee could always be removed if the Board decides not to charge the fee.

Ms. Wolfgang referred to subsection (h), if a licensee prepares written materials to accompany the instruction, yet continuing education credits for

only one instruction will be doubled. Written materials are required in certain continuing education courses and serve as a required handout but not necessarily providing additional information.

Chairperson Chubb suggested clarifying that section or eliminating it because the written material the majority of people provide is either actually their exact PowerPoint, where they prepared a PowerPoint but were preparing it for the lecture.

Chairperson Chubb explained that a handout could be one or two pages that is a brief outline and disagreed with it constituting 2 hours of preparation. She believed with the advent of PowerPoint and the way lectures are presented that it is an outdated way to get doubled continuing education, especially in today's media world. She requested Board members think about eliminating the section in pink for the next meeting.

Dr. Wilcox noted COPE requires questions are asked throughout the lecture or at the end of the lecture but expressed concern with people not really being present and receiving credit.

Chairperson Chubb stated the majority of virtual lectures are COPE approved; however, all of the other providers accepted as continuing education have no

requirements for monitoring, even if they're live in person, where they cannot pick out just one and have would have to pick out all of them for a requirement.

She noted it is a concern but then they would need to address the concerns of the gaps in the other monitoring.

Ms. Wolfgang offered to review the language of other boards and put something in the regulation to propose for the next meeting.

Chairperson Chubb commented that it would not be appropriate to single out one set of groups. She noted there are many groups that are not presenting COPE approved, and they take continuing education from a list of about 12 providers, none of which have a monitoring system in place. She noted they could put an entire monitoring system in place but cannot target it against one particular area.

Ms. Wolfgang explained how other boards make that a requirement, where it would be put in the regulations that the continuing education would just be the synchronous continuing education but could be asynchronous. She noted synchronous education would have to have some sort of knowledge check or something. She explained that there is not a way to make sure it is happening other than the fact that it

is in the regulations and providers have to follow the regulations.

Acting Commissioner Claggett commented that he would not want to add a monitoring unit and adding something may create a barrier.

Ms. Wolfgang offered to review other boards but would lean toward the requirement of a knowledge check over the monitoring.

Ms. Wolfgang referred to (h), where Chairperson Chubb indicated the last sentence was cumbersome and needed to be clarified.

Chairperson Chubb further explained where it reads, the licensee can complete up to 25% of the required credits in accordance with this subsection section and an additional 25% in the subsections (e), (f), and (g) and asked whether that could be stated better.

Dr. Wilcox suggested it read, a licensee may complete up to 25% of the required continuing education according to this subsection period and then not add up to an additional 25% from the required contingent education sources in (e), (f), and (g) because (e), (f), and (g) already say they can receive 25%.

Ms. Wolfgang offered to review the section and

improve the language.

Ms. Wolfgang referred to subsection (i) paragraph (5) and asked whether the paragraph conforms with current practice.

Chairperson Chubb proposed eliminating the section for course auditing, where someone would sit and listen and not actually be taking the course but auditing the course. She noted it to be an outdated form of practice given the number of continuing education courses available in live and prerecorded methods.

It was discussed whether Neuro-Optometric Rehabilitation Association, International (NORA) could be added to § 23.86(a)(6).

Chairperson Chubb referred to COPE and pointed out that the state and national associations are not requiring COPE for their credit. She mentioned they accept the AOA and POA and its local societies. She noted that if they feel it is a valid group to accept their CE and review their CE, then they probably could add it but not refer to COPE in conjunction with the other associations. The Board also discussed removing COPE.

Chairperson Chubb also noted there are a lot of providers that are presenting continuing education

but not COPE approved because they are not seeking
COPE approval.

Ms. Wolfgang offered to research the issue and work on the preamble for discussion at the next Board meeting.

Mr. Jayman suggested asking for feedback from the associations.

Ms. Wolfgang noted feedback from associations to be a great idea, noting the importance of input during the regulatory process and their position now.

Mr. Jayman offered to reach out to the associations before the February 1 Board meeting.

Chairperson Chubb commented that should the Board feel it is appropriate to say live would be virtual or in person, live synchronous or in person, is it then appropriate and should they allow 15 credits to be obtained by taking an individualized study or should they reduce the amount that can be obtained by individualized study by people doing journal article studies in that category.

Ms. Wolfgang explained that it is an opposite direction from other boards, noting the state Board of Medicine allows 100% online. She mentioned Act 100 specifically instructed boards to promulgate regulations to allow online education and pulling

backwards might be going in a different direction from a policy perspective but is something they could pursue as they go.

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Chairperson Chubb mentioned the Board was split but the majority voted for the policy statement. noted the POA has indicated they prefer the Board not approve virtual live as live CE and asked whether boards are allowing 100% live online or 100% individualized course study so the Board could make a decision. Dr. Wilcox mentioned that Dentistry Board states no more than 50% of the required credits may be taken through online/individual study. A live webinar CE course is considered a lecture. This only applies to courses that are conducted as live real time sessions. They must be fully interactive courses that allows attendees to communicate/ask questions with the presenter and other attendees. Dr. Wilcox went on to state that Podiatry approved asynchronous distance education or programs that must include a skill or knowledge assessment component in addition to other requirements. Chioropractor states all 24 hours may be taken online.

Acting Commissioner Claggett commented that Ms. Wolfgang would be providing more information after researching other boards for further discussion at

the next Board meeting.

Ms. Wolfgang noted her goal is to present the information at the next Board meeting, so Board members could better evaluate the issue and move it forward as soon as possible. She referred to the comprehensive general revisions package and suggested it be made part of the CE as part of the comprehensive review.

Ms. Wolfgang suggested working on CE and moving one small regulatory package through the process rather than many different packages. She offered to discuss areas the Board previously identified to work on and update and have the Board decide whether doing a total general revisions update is the way to go.

Ms. Wolfgang addressed the regulatory process from the draft to being published as a final regulation, noting it depends on the work of the Board in the meetings within the regulatory process. She recommend having committee meetings to move the process along faster, where the committee would present the recommended updates and present it to the Board as the final product. She noted the process may take up to 2 years but only 18 months with the assistance of the committee.

Ms. Wolfgang addressed committee meetings, noting

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   they are all sunshined, along with being transcribed,
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   so it does not matter whether there is a quorum or
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   not and provides more flexibility.
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        Acting Commissioner Claggett further explained
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   that the Board does not have to create a committee.
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   He explained the Board could just have a public
7
   meeting because it is going to be sunshined.
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        Chairperson Chubb informed Ms. Wolfgang that they
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   would get back with her after they choose a date and
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   time between now and the next Board meeting.]
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12
   Report of Board Administrator - Vote for 2024 Board
13
     Officers
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   CHAIRPERSON CHUBB:
15
                  Do I hear a nomination for Chairperson?
16
   DR. UMLAUF:
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                  I nominate Dr. Luanne Chubb for
18
                  Chairperson.
   DR. BERSON:
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20
                  Second.
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   CHAIRPERSON CHUBB:
22
                  Are there any other nomination?
23
                  Hearing none. Roll call vote.
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                  Dr. Chubb, aye; Dr. Godfrey, aye;
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20 Commissioner Claggett, aye; Dr. Wilcox, 1 2 aye; Rebecca Zehring, aye; Dr. Becker, 3 aye; Dr. Umlauf, aye; Dr. Berson, aye. 4 [The motion carried unanimously.] 5 6 CHAIRPERSON CHUBB: 7 Do I hear a nomination for Vice Chair? 8 DR. UMLAUF: 9 I'd like to nominate Dr. John Godfrey 10 as Vice Chair. DR. BECKER: 11 I second it. 12 13 CHAIRPERSON CHUBB: 14 Are there any other nomination? 15 Godfrey, do you accept this nomination? DR. GODFREY: 16 17 Yes. 18 CHAIRPERSON CHUBB: 19 Could we take a roll call vote, please? 20 21 Dr. Chubb, aye; Dr. Godfrey, aye; 22 Commissioner Claggett, aye; Dr. Wilcox, 23 aye; Rebecca Zehring, aye; Dr. Becker,

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[The motion carried unanimously.]

aye; Dr. Umlauf, aye; Dr. Berson, aye.

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21 * * * 1 2 CHAIRPERSON CHUBB: 3 Are there nominations for the role of 4 Secretary? 5 DR. UMLAUF: 6 I'd like to nominate Denise Wilcox as 7 Secretary. 8 DR. BECKER: 9 Second. 10 CHAIRPERSON CHUBB: 11 Are there any other nomination? Dr. 12 Wilcox, do you accept this nomination? 13 DR. WILCOX: 14 I do, thank you. 15 CHAIRPERSON CHUBB: We need a roll call vote? 16 17 18 Dr. Chubb, aye; Dr. Godfrey, aye; 19 Commissioner Claggett, aye; Dr. Wilcox, 20 aye; Rebecca Zehring, aye; Dr. Becker, 21 aye; Dr. Umlauf, aye; Dr. Berson, aye. [The motion carried unanimously.] 22 23 New Business - Addition to Approved Drug List -24 25 Phentolamine Ophthalmic Solution

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   [Luanne K. Chubb, O.D., F.A.A.O., Chairperson,
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   referred to phentolamine ophthalmic solution for
3
   topical ophthalmic use, noting it is an alpha-
4
   adrenergic blocker indicated for the treatment of
   pharmacologically-induced mydriasis and used as a
5
   reversal drop for people who receive a dilated eye
6
7
   exam or dilated eye drops. 1
8
   CHAIRPERSON CHUBB:
9
                  I am proposing the Board vote in
10
                  support of adding this to our current
11
                  formulary.
                       Is there a motion?
12
13
   DR. GODFREY:
14
                  I make a motion to add this to our
15
                  formulary.
   DR. BERSON:
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                  I second it.
17
18
   CHAIRPERSON CHUBB:
19
                  Any discussion? Hearing none.
                                                    We'll
20
                  go to a roll call vote.
21
22
                  Dr. Chubb, aye; Dr. Godfrey, aye;
23
                  Commissioner Claggett, aye; Dr. Wilcox,
24
                  aye; Rebecca Zehring, aye; Dr. Becker,
25
                  aye; Dr. Umlauf, aye; Dr. Berson, aye.
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1 [The motion carried unanimously.]

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3 New Business

4 [Luanne K. Chubb, O.D., F.A.A.O., Chairperson, noted

5 Dr. Wilcox is working on a newsletter for the Board.

6 Dr. Wilcox informed Board members that the last

7 newsletter was in August 2021. She mentioned there

8 | is important information to share with members

9 concerning continuing education and new medications

10 that have been approved. She noted the renewal

11 process should also be addressed and the bioptic

12 driving law, where optometrists can issue licensure

13 | for driving with biopic telescopes. She encouraged

14 Board members to share information that could be

15 included in the newsletter.

16 Acting Commissioner Claggett reminded the Board

17 that he and Board Counsel would have to approve the

18 newsletter.

19 Dr. Wilcox requested information on the status of

20 the list of laws being proposed.

21 Mr. Jayman informed Board members that he has not

22 received any legislative alerts regarding optometry

23 but would follow up with Mr. McDonald and present

24 those to the Board.

Dr. Godfrey offered to review the drug list and

CERTIFICATE

I hereby certify that the foregoing summary minutes of the State Board of Optometry meeting, was reduced to writing by me or under my supervision, and that the minutes accurately summarize the substance of the State Board of Optometry meeting.

Matthew Ford,

Minute Clerk

Sargent's Court Reporting

Service, Inc.

		26
	STATE BOARD OF OPTOMETRY REFERENCE INDEX	
	December 7, 2023	
TIME	AGENDA	
10:00 10:30		
10:42	Official Call to Order	
10:42	Roll Call/Introduction of Attendees	
10:44	Approval of Minutes	
10:46	Report of Board Chairperson	
10:53	Regulatory Report	
11:55	Report of Board Administrator	
11:57	New Business	
12:04	Adjournment	