1	COMMONWEALTH OF PENNSYLVANIA
2	DEPARTMENT OF STATE
3	BUREAU OF PROFESSIONAL AND OCCUPATIONAL AFFAIRS
4	
5	<u>FINAL MINUTES</u>
6	
7	MEETING OF:
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9	STATE BOARD OF BARBER EXAMINERS
10	
11	TIME: 9:05 A.M.
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13	BOARD ROOM C
14	One Penn Center
15	2601 North Third Street
16	Harrisburg, Pennsylvania 17110
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18	Monday, August 19, 2019
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1 2	2 <u>State Board of Barber Examiners</u> <u>August 19, 2019</u>
13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33	BOARD MEMBERS: John C. Christopher, Chair, Professional Member Dominic A. Muniz, Vice Chair, Professional Member Ginger Etter, Secretary, Consumer Protection Member
	K. Kalonji Johnson, Acting Commissioner, Bureau of Professional and Occupational Affairs Ronald Gray Jr., Professional Member Margaret A. Moore, Public Member Ken Jaram, Professional Member
	BUREAU PERSONNEL:
	Shana M. Walter, Esquire, Board Counsel James Ostman, Esquire, Board Prosecution Liaison Angela B. Lucci, Esquire, Board Prosecutor Colby B. Widdowson, Esquire, Board Prosecutor Kelly I. Diller, Board Administrator
	<pre>Andrew LaFratte, MPA, Department of State Carolyn A. DeLaurentis, Deputy Chief Counsel, Prosecution Division Kimberly Adams, Chief of Fiscal Management, Bureau of Finance and Operations Julie Snader, Deputy Director, Bureau of Finance and Operations</pre>
	ALSO PRESENT:
	Michael Gent, Curriculum Coordination, Pennsylvania Department of Corrections Wesley J. Rish, Esquire, Rish Law Office, LLC Cynthia Rish, Operations Manager, Rish Law Office, LLC

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3 \* \* \* 1 State Board of Barber Examiners 2 3 August 19, 2019 \* \* \* 4 5 The regularly scheduled meeting of the State Board 6 of Barber Examiners was held on Monday, August 19, 7 2019. John C. Christopher, Chairman, called the meeting to order at 9:05 a.m. 8 K. Kalonji Johnson, Acting Commissioner, Bureau 9 10 of Professional and Occupational Affairs, was not 11 present at the commencement of the meeting. \* \* \* 12 13 Pledge of Allegiance 14 [The Pledge of Allegiance was recited.] \* \* \* 15 Roll Call 16 17 [Roll call was taken.] \* \* \* 18 19 Introduction of Audience 20 [Chairman Christopher requested the introduction of 21 audience members.] \* \* \* 22 23 [K. Kalonji Johnson, Acting Commissioner, Bureau of 24 Professional and Occupational Affairs, entered the 25 meeting at 9:07 a.m.]

4 \* \* \* 1 2 Approval of minutes of the June 24, 2019 meeting 3 CHAIRMAN CHRISTOPHER: Approval of our past meeting minutes 4 5 from June 24, 2019. 6 MR. GRAY: 7 So moved. 8 MR. MUNIZ: 9 Second. 10 CHAIRMAN CHRISTOPHER: 11 All in favor, say aye. Abstentions? [The motion carried. Mr. Jaram and Mr. Johnson 12 13 abstained from voting on the motion.] 14 \* \* \* 15 Report of Prosecutorial Division 16 [Angela B. Lucci, Esquire, Board Prosecutor, presented 17 the Consent Agreement for Case No. 16-42-08113.] \* \* \* 18 19 [Colby B. Widdowson, Esquire, Board Prosecutor, 20 presented the Consent Agreement for Case No. 18-42-21 006431.1 \* \* \* 22 23 [James Ostman, Esquire, Board Prosecution Liaison, 24 presented the Consent Agreement for Case No. 16-42-25 06007.1

5 \* \* \* 1 2 Appointment - Carolyn A. DeLaurentis, Esquire, Deputy 3 Chief Counsel, Prosecution Division Presentation 4 [Carolyn A. DeLaurentis, Esquire, Deputy Chief 5 Counsel, Prosecution Division, introduced herself and 6 provided a brief summary of her professional 7 background. Ms. DeLaurentis commended the Board 8 prosecutors for their work. Ms. DeLaurentis provided information for the 9 10 Pennsylvania State Board of Barber Examiners for 11 FY 2018-2019, noting that 382 files were opened with 12 313 open files as of July 1, 2019. 13 Ms. DeLaurentis noted 23 warning letters, 41 14 suspensions, 8 reprimands, and 17 probations issued 15 during FY 2018-2019. 16 Ms. DeLaurentis noted 69 immediate temporary 17 suspensions in the prosecution division in 18 FY 2018-2019. She noted 11,359 open cases as of July 19 1, 2019. She reviewed the last fiscal year, noting 20 that 14,030 cases were opened, which was an increase 21 from 12,604 the prior year. She also noted 13,270 2.2 closed files the last fiscal year. 23 Ms. DeLaurentis discussed the Office of General 24 Counsel's Mediation Program, which is at no cost to 25 the respondent or the Board. She stated the case

essentially goes before a third party to provide 1 2 guidance on resolving the matter. 3 Ms. DeLaurentis addressed the Pennsylvania Justice Network (JNET), where the prosecution division 4 5 receives an alert when licensees from all of the 6 Boards and Commissions are charged with a crime. 7 Ms. DeLaurentis noted complaints could be filed 8 online at pals.pa.gov.] 9 \* \* \* 10 Appointment - Bureau of Finance and Operations Fee 11 Increase Presentation [Kimberly Adams, Chief of Fiscal Management, Bureau of 12 Finance and Operations, introduced herself and Julie 13 14 Snader, Deputy Director, Bureau of Finance and 15 Operations. Ms. Adams addressed the 2018-2019 and 2019-2020 16 17 biennial period, noting the revenue versus expenses, 18 as well as the projected biennial balance. 19 Ms. Adams addressed licensee population from a 20 revenue standpoint, noting 8,544 licensees, which was 21 a growth from last year. The licensee count was 22 checked earlier in the day, and currently stands at 23 8,595 licensees; an increase of 51 licensees from the 24 8,544 count. She broke down the licensees by class as 25 follows: Barber Teacher, 267; Barber Manager, 2,745;

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1 Barber, 3,263; Barber Shop, 2,280; and Barber School, 2 40.

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Ms. Adams reviewed revenues and expenses from FY 2011-2012 to current. She mentioned possible invoices and payments through October 31, 2019, that would be applied to FY 2018-2019 expenses. She specifically noted the current revenue for the FY 2018-2019. Ms. Adams reviewed the projections from the current fiscal year until FY 2025-2026.

Ms. Adams discussed the projections with the incremental renewal fee increases through FY 2025-2026 in order to assure a positive balance. She reviewed the sporadic increases and decreases in the licensee population.

Ms. Adams, responding to an inquiry from Mr.
Jaram, stated the Board's largest expenses would be
attributed to Board Enforcement and Investigation,
followed by Board administration and the Legal Office.
She also noted a decrease in these expenses in the
last year.

Acting Commissioner Johnson discussed the process to accept the fees package for all applications to decrease the Board's deficit.

24 Ms. Adams referred to a chart reflecting current 25 versus proposed application fees per license type to

1 explain the totals by renewal period.

2	Chairman Christopher commented that it is better						
3	to make gradual fee increases on a regular basis over						
4	a period of time than to have one large fee increase.						
5	Acting Commissioner Johnson explained that the						
6	graduated step increase occurring now was due to the						
7	Independent Regulatory Review Commission's assessment						
8	that a 10-year projected increase did not account for						
9	anomalies.						
10	Acting Commissioner Johnson commented that the						
11	fear of being insolvent led IRRC to have the						
12	department reconsider Board projections and make						
13	gradual increases. He stated the Fiscal Operations						
14	Bureau reviewed the numbers and devised graduated step						
15	increases for renewals and applications to spread the						
16	cost across licenses to assure that not one group was						
17	unfairly taking the brunt of the fee increases.						
18	Acting Commissioner Johnson mentioned the						
19	uniqueness of the Practice Act for this particular						
20	Board. He stated one recommendation would be that the						
21	bureau lobby the legislature for a Practice Act that						
22	could provide the Board the authority to regulate the						
23	fee for the three classes or through legislation a						
24	provision be crafted that would allow for a graduated						

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increase.

Acting Commissioner Johnson discussed costs
associated with JNET and active monitoring of
licensees that did not exist before. He mentioned the
importance of being mindful and realistic about
expenses and making sure revenue covers expenses.
Ms. Moore questioned the process to notify the
licensees of the fee increases. Ms. Walter stated,

8 once the regulation is accepted by IRRC, a mass email 9 would be sent to all of the licensees.

10 Acting Chairman Johnson reviewed the regulatory 11 process with publication in the bulletin, public 12 comment, and IRRC's decision to move forward or not. 13 Mr. Jaram addressed legal fees, noting that the 14 bulk of the people who are not committing crimes are 15 raising the money to pay for legal fees for the people

16 who are committing the crimes and suggested higher 17 penalties to cover more of those.

18 Ms. Walter explained that costs are set by 19 statute and Act 48. She stated there are some 20 violations where the Board votes not to impose any 21 She stated when the Board votes monetary sanctions. 22 on whether or not a person should be penalized civilly 23 for a violation of the act; it is related to the 24 violation that occurred, not the fiscal health of the 25 Board. She noted it to be the Board's duty to impose

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disciplinary action and to raise fees if income does 1 2 not meet expenses. 3 Mr. Jaram stated, if fees are being raised on licensees, then penalties should be raised for the 4 5 people who are committing the crimes. 6 Ms. Walter noted that there are cases in which 7 the prosecution in the order to show cause asks for cost of the investigation and many times where the 8 cost of the investigation is recouped through the 9 10 disciplinary action. She stated the Board is imposing 11 civil penalties for the crime, not for the financial 12 health of the Board.] \* \* \* 13 14 Report of Board Counsel 15 [Shana M. Walter, Esquire, Board Counsel, noted four proposed adjudications and orders, two citation 16 17 appeals, and four applications listed on the agenda 18 with one additional application that was provided to 19 the Board members for discussion during executive 20 session.1 21 \* \* \* 22 Report of Acting Commissioner 23 [K. Kalonji Johnson, Acting Commissioner, Bureau of 24 Professional and Occupational Affairs, announced that 25 Governor Wolf signed House Bill 1172, which is now Act

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41 of 2019, providing the process of licensure by endorsement for all Boards and Commissions under the Department of State. He stated the act recognizes that Boards shall endorse licensure from individuals coming from other jurisdictions who are actively licensed if the standards of those jurisdictions are substantially equivalent to the Commonwealth.

8 Acting Commissioner Johnson noted Act 41 to be an 9 expansion of reciprocity, which is a mutual compact between states where they agree to accept licensees 10 11 from each other's jurisdictions. He mentioned 12 endorsement, where an individual coming from another jurisdiction applies for licensure and if there is not 13 14 any type of reciprocity that exists between the two 15 states, then the state in which the individual is 16 applying for licensure may review that individual's 17 qualifications and competence.

Acting Commissioner Johnson addressed Act 41, stating that it essentially expands the definition of endorsement to cover all of the Boards and Commissions. He stated the act leaves up to each Board or Commission the discretion to determine what substantial equivalence means.

Acting Commissioner Johnson stated Act 41 also requires that the individual meet competency

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1 requirements that are generally set by the Board. He
2 noted that the act itself gives guidance as to what
3 those competency requirements should be. He commented
4 that the only real change being seen is the
5 administrative side is developing the information
6 technology (IT) framework for these endorsements.

7 Acting Commissioner Johnson stated Act 41 8 provides for the issuance of a provisional license for 9 an individual who may be competent but comes from a 10 jurisdiction that may not be substantially equivalent. 11 He stated the Board or Commission could issue a 12 provisional license and it is up to the Board to 13 determine what the period of that license would be.

14 Acting Commissioner Johnson stated a provisional 15 license would be provided to allow the person to work 16 in the Commonwealth but the provisional licensee would 17 still need to make up the deficiency in the 18 requirements. He commented that at the end of the 19 provisional period, if all of the conditions are met, 20 a full, unrestricted license could be granted. He 21 also commented that if the individual did not meet 22 those qualifications, the Board would get to make the 23 decision whether or not to renew the duration of the 24 provisional license for a specified period of time or 25 if the provisional license would expire; that person

would be treated like any other expired license. 1 Ms. Walter stated the Barbers' License Law 2 3 actually is favorable to individuals coming in from 4 out of state, and there are about 12 states that 5 Pennsylvania has reciprocal agreements with and those 6 individuals can automatically get licensure to 7 practice. She noted in states that are not part of a reciprocal agreement, a barber applicant who holds a 8 9 license in another state, would have to pass the exam. She suggested that might be a consideration on how an 10 11 applicant for licensure by endorsement could be 12 granted a provisional license.

13 Ms. Walter noted the importance of setting 14 parameters for substantial equivalency and competency 15 because Act 41 goes into effect on August 29, where the Board office will begin accepting applications. 16 17 Acting Commissioner Johnson noted the Board has 18 18 months to promulgate regulations to define 19 substantial equivalent and competency. He stated 20 applications will be determined on a case-by-case 21 basis and not all of them will have to go to the 2.2 Board. He noted that once the regulations are 23 promulgated and it is understood what is substantial 24 equivalent and what is not, a lot of this could be 25 processed administratively but foreign jurisdictions

will probably be the cases that the Board will have to
 deliberate on. He noted that Act 41 does not
 supersede any existing Practice Acts.

Acting Commissioner Johnson noted the importance of determining whether or not that jurisdiction is substantially equivalent first and then whether the individual is qualified and competent.

Chairman Christopher discussed competency and 8 9 guidelines in Pennsylvania, where individuals must 10 work as a licensed barber for one year before becoming 11 a barber manager, and before becoming a barber-teacher, individuals must work as a licensed 12 13 barber for five years. He noted that he was not concerned as much about the hours, noting that 1000 14 15 hours of training in another state is acceptable, even if Pennsylvania requires 1250 hours. 16

17 Mr. Muniz addressed education, stating that individuals are able to receive a barber-teacher 18 19 license in Pennsylvania if the individual has a 20 manager's license and attends school for 1250 hours 21 for another nine months. He commented that 22 technically an individual could get their teacher's 23 license here within three years. He stated 24 individuals who have a barber manager license and 25 reached the age of 23 are able to go back to school

1 for a teacher's license.

2	Ms. Walter commented that on August 29, 2019, the					
3	Board would start taking applications by endorsement					
4	under Act 41. She noted that the Board could evaluate					
5	all of the applications or have the Application					
6	Committee review those.					
7	Mr. Muniz stated right now 1000 hours or more					
8	will be endorsed, and anything below that, individuals					
9	have a year to take a test, like a provisional. He					
10	stated a barber manager should also be endorsed but					
11	barber-teacher should go through the Application					
12	Committee.					
13	Ms. Walter summarized the Board's decisions,					
14	noting if individuals have a training program of 1000					
15	or more hours, they are considered competent; and if					
16	they are under 1000, they would be given a provisional					
17	license and sit for the practical exam and theory					
18	exam. She noted using the test to bring them up to					
19	substantially equivalent as far as hours go, as well					
20	as make sure the applicants are competent. She also					
21	stated barber manager applications will be issued a					
22	license by endorsement, and barber-teacher					
23	applications will go to the Board.]					
24	* * *					
25	Old/New Business - Correspondence					

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[John C. Christopher, Chairman, Professional Member, 1 2 addressed updates from Pearson VUE regarding the 3 Pennsylvania Barber Candidate Handbook language. Нe 4 commented that the dress code is a good idea and is 5 pleased with the stricter model requirements. 6 Mr. Muniz suggested removing the word 7 "cosmetologist" but felt everything else was pretty 8 much standard.] 9 \* \* \* 10 [Dominic A. Muniz, Professional Member, stated the 11 testing for the practical examination is every three 12 months and suggested the testing be provided every two months. 13 14 Ms. Walter agreed to contact the state's contract 15 attorney to see if Pearson VUE could provide the 16 barber practical examination more times per year.] \* \* \* 17 18 Report of Board Chair - No Report \* \* \* 19 20 Report of Board Administrator - No Report 21 \* \* \* 22 [Pursuant to Section 708(a)(5) of the Sunshine Act, at 23 11:15 a.m. the Board entered into Executive Session with Shana M. Walter, Esquire, Board Counsel, for the 24 25 purpose of conducting quasi-judicial deliberation on a

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matter currently pending before the Board and to 1 2 receive advice of Counsel. The Board concluded its 3 Executive Session at 12:48 p.m.] \* \* \* 4 MS. WALTER: 5 6 We are returning from executive session 7 where the Board members received legal 8 advice and deliberated on matters that 9 are set forth on the agenda under the 10 report of Board counsel. 11 The first thing I would like to 12 discuss is an issue that one of the members would like to bring to the 13 14 Board's attention regarding testing for 15 the barber practical examination and 16 will add that under New Business. \* \* \* 17 18 MOTIONS 19 MS. WALTER: 20 Now, we will move on to the matters that 21 were discussed during the executive 22 session, the first being the consent 23 agreements. 24 CHAIRMAN CHRISTOPHER: 25 I need a motion on the floor to approve

the Consent Agreements for Case No. 16-1 2 42-08113, Case No. 18-42-006431, and 3 Case No. 16-42-06007. MS. MOORE: 4 5 So moved. 6 CHAIRMAN CHRISTOPHER: 7 Second? 8 MR. MUNIZ: 9 Second. 10 CHAIRMAN CHRISTOPHER: 11 All in favor, say aye. Opposed? 12 [The motion carried unanimously. The name for Case 13 No. 16-42-08113 is Steven Soto t/d/b/a Fadez Barber 14 Shop; Case No. 18-42-006431, Patrick A. Perry; and 15 Case No. 16-42-06007, Hasan M. Bradley.] \* \* \* 16 17 CHAIRMAN CHRISTOPHER: 18 Motion on the floor to adopt the 19 Adjudication and Order for Frank Brown, Case No. 15-42-11282. 20 21 MR. MUNIZ: 22 So moved. 23 CHAIRMAN CHRISTOPHER: 24 Second? 25 MR. JOHNSON:

Second. 1 2 CHAIRMAN CHRISTOPHER: 3 All in favor, say aye. Opposed? 4 [The motion carried unanimously.] \* \* \* 5 6 CHAIRMAN CHRISTOPHER: 7 I need a motion to direct counsel to 8 draft an Adjudication and Order for Case 9 No. 15-42-10315, Case No. 16-42-05148, 10 and Case No. 16-42-03741. 11 That final adjudication, the motion 12 is to ask counsel to draft a final 13 Adjudication as we discussed in executive session. 14 15 MR. MUNIZ: 16 So moved. CHAIRMAN CHRISTOPHER: 17 Second? 18 19 MR. GRAY: 20 Second. 21 CHAIRMAN CHRISTOPHER: 22 All in favor, say aye. Opposed? 23 [The motion carried unanimously. Number 6 on the 24 agenda is Leroy W. Dade, Case No. 15-42-10315; No. 7 25 is Hamin Gray, Case No. 16-42-05148; and No. 8 is

1 Ricardo Antuane Williams, Case No. 16-42-03741.] \* \* \* 2 3 CHAIRMAN CHRISTOPHER: I need a motion on the floor to uphold 4 5 the citation that was issued in Case No. 6 17-42-10994, Eric J. Smith t/d/b/a 7 Eric's Barber Shop. 8 MS. MOORE: 9 So moved. 10 CHAIRMAN CHRISTOPHER: 11 Second? 12 MR. JOHNSON: 13 Second. 14 CHAIRMAN CHRISTOPHER: 15 All in favor, say aye. Opposed? 16 [The motion carried unanimously.] \* \* \* 17 18 CHAIRMAN CHRISTOPHER: I would like a motion on the floor to 19 20 ask counsel granting the application for 21 review and direct counsel to draft a final order in accordance with the 2.2 23 Board's discussions in executive session 24 for Tony Orr Sons and Daughter Barber 25 Shop, Case No. 19-42-006271.

1 MR. JOHNSON: 2 So moved. 3 CHAIRMAN CHRISTOPHER: 4 Second? 5 MS. ETTER: 6 Second. 7 CHAIRMAN CHRISTOPHER: 8 All in favor, say aye. Opposed? 9 [The motion carried unanimously.] \* \* \* 10 11 CHAIRMAN CHRISTOPHER: 12 Number 16 on the agenda, Christopher 13 Willis, motion to grant an unrestricted license. 14 Motion on the floor. 15 16 MR. JOHNSON: 17 So moved. CHAIRMAN CHRISTOPHER: 18 19 Second? 20 MR. JARAM: 21 Second. 22 CHAIRMAN CHRISTOPHER: 23 All in favor, say aye. Opposed? 24 [The motion carried unanimously.] \* \* \* 25

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1 CHAIRMAN CHRISTOPHER: 2 This motion is for applications on the 3 agenda, No. 13, No. 14, No. 15, and the 4 paper copy. The names are Anthony 5 Michael Bisazza, Kevin Michael Love, 6 Staley Timothy Williams, and Arkino 7 Miguel Snead. The motion is to grant a 8 restricted license upon passing the exam 9 as we discussed in executive session. 10 Motion. 11 MR. JOHNSON: 12 So moved. CHAIRMAN CHRISTOPHER: 13 14 Second? 15 MS. MOORE: 16 Second. 17 CHAIRMAN CHRISTOPHER: 18 All in favor, say aye. Opposed? 19 [The motion carried unanimously.] \* \* \* 20 21 CHAIRMAN CHRISTOPHER: 22 The next one is a motion to direct 23 counsel to draft a preamble and annex 24 for the fee increase as presented by 25 BFO.

MS. ETTER: 1 2 So moved. 3 CHAIRMAN CHRISTOPHER: 4 Second? 5 MR. JOHNSON: 6 Second. 7 CHAIRMAN CHRISTOPHER: 8 All in favor, say aye. Opposed? 9 [The motion carried unanimously.] \* \* \* 10 11 Miscellaneous 12 [Shana M. Walter, Esquire, Board Counsel, announced 13 today to be Chairman Christopher's last Board meeting, noting the need for another member of the Application 14 15 Committee and the Informal Conference Committee. Ms. Diller noted Mr. Muniz to be on the committee 16 17 alone, as there were no other volunteers. Mr. Jaram volunteered for the Informal Conference Committee. 18 19 Acting Commissioner Johnson stated it to be an 20 honor and privilege to serve with Chairman 21 Christopher. He also welcomed Acting Chair Muniz and 22 is looking forward to working with him. He commented 23 that working with all of the Board has been a 24 rewarding experience.] 25 \* \* \*

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Adjournment CHAIRMAN CHRISTOPHER: Motion to adjourn. MS. MOORE: So moved. MR. JARAM: Second. CHAIRMAN CHRISTOPHER: All in favor, say aye. [The motion carried unanimously.] \* \* \* [There being no further business, the State Board of Barber Examiners Meeting adjourned at 1:08 p.m.] \* \* \* 

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3	CERTIFICATE
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5	I hereby certify that the foregoing summary
6	minutes of the State Board of Barber Examiners
7	meeting, was reduced to writing by me or under my
8	supervision, and that the minutes accurately summarize
9	the substance of the State Board of Barber Examiners
10	meeting.
11	
12	Juli Dartinh
13	Amber Garbinski,
14	Minute Clerk
15	Sargent's Court Reporting
16	Service, Inc.
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1 2 2		STATE BOARD OF BARBER EXAMINERS REFERENCE INDEX	
1 2 3 4 5 6 7		August 19, 2019	
6 7	TIME	AGENDA	
8 9	9 <b>:</b> 05	Official Call to Order	
10 11	9 <b>:</b> 05	Pledge of Allegiance	
12 13 14	9:06	Roll Call/Introduction of Audience Members	
15 16	9:08	Approval of Minutes	
17 18 10	9:08	Report of Prosecutorial Division	
19 20 21 22	9:13	Appointment - Carolyn A. DeLaurentis, Deputy Chief Counsel, Prosecution Division Presentation	
23 24 25 26 27 28	9:22	Appointment - Kimberly Adams, Chief of Fiscal Management; Julie Snader, Deputy Director, Bureau of Finance and Operations, Fee Increase Presentation	
29 30	10:06	Report of Board Counsel	
31 32	10:07	Report of Acting Commissioner	
33 34	11:01	Old/New Business	
35 36 37	11:15 12:48	Executive Session Return to Open Session	
38 39	12 <b>:</b> 48	Motions	
40 41	12 <b>:</b> 49	Old/New Board Business	
42 43	1:00	Miscellaneous	
44 45 46 47	1:08	Adjournment	
48 49 50			