State Board of Barber Examiners February 27, 2023

BOARD MEMBERS:

Professional and Occupational Affairs
Dominic A. Muniz, Chairman, Professional Member
Ronald Gray Jr., Vice Chairman, Professional Member
Ginger Etter, Secretary, Consumer Protection Member
Burr L. Edsall, Professional Member
Michael McAndrew, Professional Member
Charles Seright, Professional Member

Arion Claggett, Acting Commissioner, Bureau of

BUREAU PERSONNEL:

Sean C. Barrett, Esquire, Board Counsel
Heather J. McCarthy, Esquire, Senior Board Prosecutor
J. Karl Geschwindt, Esquire, Acting Senior Board
Prosecutor

Kenneth J. Suter, Esquire, Board Prosecution Liaison Sparkle Thompson, Board Administrator

Carolyn A. DeLaurentis, Esquire, Executive Deputy Chief Counsel, Department of State Deena Parmelee, Legal Office Administrator 1, Department of State

Sharona Evans, Department of State

ALSO PRESENT:

Kelly Kolling, Director, Barber School of Pittsburgh Mike Gent, Curriculum Coordinator, Pennsylvania Department of Corrections Kathryn Witherow

Sargent's Court Reporting Service, Inc. (814) 536-8908

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2 State Board of Barber Examiners

returned to open session at 10:30 a.m.]

February 27, 2023

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5 [Pursuant to Section 708(a)(5) of the Sunshine Act, at 9:00 a.m. the Board entered into Executive Session 6 7 with Sean C. Barrett, Esquire, Board Counsel, for the purpose of conducting quasi-judicial deliberations on a number of matters currently pending before the 10 Board and to receive advice of counsel. The Board

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13 The regularly scheduled meeting of the State Board of Barber Examiners was held on Monday, February 27, 14 15 2023. Dominic A. Muniz, Chairman, Professional

16 Member, called the meeting to order at 10:35 a.m.

* * * 17

18 Pledge of Allegiance

19 [The Pledge of Allegiance was recited.]

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21 [Sean C. Barrett, Esquire, Board Counsel, noted the 22 meeting was being recorded, and those who continued 23 to participate were giving their consent to be

24 recorded.

25 Mr. Barrett informed everyone that the Board

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   entered into Executive Session for the purpose of
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   conducting quasi-judicial deliberations on a number
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   of matters currently pending before the Board and to
   receive advice of counsel.]
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   Introduction of Board Members/Attendees
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   [Sparkle Thompson, Board Administrator, provided an
   introduction of Board members and attendees.]
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   Approval of minutes of the December 19, 2022 meeting
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   CHAIRMAN MUNIZ:
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                  Could we have a motion for the approval
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                  of minutes for December 19, 2022?
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   MR. EDSALL:
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                  Motion.
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   CHAIRMAN MUNIZ:
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                  Do I have a second?
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   MR. GRAY:
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                  Second.
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   CHAIRMAN MUNIZ:
                  Roll call.
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23
                  Arion Claggett, aye; Dominic Muniz,
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                  aye; Ronald Gray, aye; Ginger Etter,
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                  aye; Burr Edsall, aye; Michael
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1 McAndrew, aye; Charles Seright, aye.

2 [The motion carried unanimously.]

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4 | Appointment - Prosecution Division Annual Report

5 Presentation

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6 [Carolyn A. DeLaurentis, Esquire, Executive Deputy

7 | Chief Counsel, Department of State, informed Board

8 members that she is now the executive deputy chief

9 counsel for the Department of State but is presenting

10 to the Board on behalf of the prosecution division in

11 her former role to provide the presentation.

12 Ms. DeLaurentis presented to the Board to provide

13 a summary of the prosecution division's role and

14 present annual numbers for 2022. She informed Board

15 members that the Bureau of Professional and

16 Occupational Affairs provides administrative and

17 | legal support to all 29 licensing boards and

18 commissions with the mission to protect the health

19 and safety of the public and the integrity of the

20 profession. She noted legal support includes the

21 prosecution division, counsel division, and hearing

22 examiners.

Ms. DeLaurentis explained that the Office of

24 Chief Counsel is under the Governor's Office of

25 General Counsel and assigned to the Department of

State, noting the prosecution division is one division under the Office of Chief Counsel with about 38 prosecuting attorneys and support staff. She noted the prosecution division works with the Bureau of Enforcement and Investigation (BEI), along with the Professional Compliance Office (PCO).

Ms. DeLaurentis stated BEI, PCO, and prosecution are all tasked with receiving complaints, investigating allegations, ensuring public safety, and enforcing compliance with the acts and regulations that govern the 29 licensing boards and commissions.

Ms. DeLaurentis stated the prosecution division has five senior prosecuting attorneys, noting Karl Geschwindt as the acting senior prosecutor, who would now be handling their Board, along with Paul Jarabeck, Heather McCarthy, Ray Michalowski, and William Newport as senior prosecutors for other boards. She mentioned there are currently 32 prosecuting attorneys serving under the senior attorneys, including liaisons.

Ms. DeLaurentis explained that prosecution is a complaint-driven agency, noting complaints are received from any source but prefer complaints be submitted through the Pennsylvania Licensing System

(PALS) at pals.pa.gov because it is the most efficient. She noted prosecution also accepts complaints from sister agencies, state and federal agencies, law enforcement, and through media outlets.

Ms. DeLaurentis discussed levels of review, including jurisdiction checks to see if the complaint falls under their jurisdiction. She mentioned complaints are referred to the appropriate agency if prosecution does not have jurisdiction.

Ms. DeLaurentis stated prosecution works with BEI inspectors and investigators to determine whether there is a violation. She noted BEI interviews witnesses and gathers documents and social media evidence.

Ms. DeLaurentis addressed the various levels of review and determining whether there was a violation. She explained that matters could be closed if there is not a violation and focus attention on cases where there may be a violation.

Ms. DeLaurentis noted attorneys make charging decisions and determine whether to file an order to show cause or issue a citation. She addressed due process rights with formal charges through a hearing process, noting it is similar to a regular trial, where both sides are able to present evidence by way

of witness testimony, documents, and legal arguments.

Ms. DeLaurentis noted hearing examiners generally issue a proposed adjudication and order and then the final decision is made by the Board. She addressed consent agreements, where both sides have negotiated and reached a settlement they wished to present before the Board, but the Board has the final authority of whether to accept or reject the consent agreement.

Ms. DeLaurentis addressed the prosecution division's role at Board meetings, including presenting consent agreements and listening to concerns of the Board. She pointed out that prosecution has a confidentiality statute that applies to their files, where all of the contents within their files is confidential under the law and is why prosecution cannot speak on some matters. She noted all of the prosecuting attorneys and staff sign confidentiality affidavits indicating they understand all records are confidential and privileged and may be disciplined for any violations.

Ms. DeLaurentis stated BEI conducts interviews for certain boards and inspections to obtain evidence. She noted BEI also serves subpoenas and deliver orders and letters, along with testifying to

- 1 | the results of their investigations and inspections.
- 2 | She noted BEI is not considered law enforcement in
- 3 Pennsylvania and does not have search warrant
- 4 authority.
- 5 Ms. DeLaurentis addressed document authority,
- 6 where some boards have regulations that require
- 7 | cooperation if a request is made to review their
- 8 records but not everyone complies, where a subpoena
- 9 may be warranted.
- 10 Ms. DeLaurentis addressed post-investigation,
- 11 where BEI is gathering facts and present the evidence
- 12 to the legal office for review. She stated BEI is
- 13 | not determining whether or not a law has been
- 14 violated or determining whether discipline should be
- 15 issued because that is the role of the prosecution
- 16 division. She noted prosecuting attorneys work with
- 17 | legal analysts to determine whether there was a
- 18 violation to decide whether to close the matter or
- 19 file charges.
- 20 Ms. DeLaurentis addressed immediate temporary
- 21 suspensions, where a license is immediately suspended
- 22 | if someone is an immediate danger to the health and
- 23 safety of the public. She noted automatic
- 24 suspensions include 302 commitments, drug act
- 25 violations, and orders for examination for some

- boards. She also noted petitions for appropriate
 relief are when someone has violated a board order.
- Ms. DeLaurentis stated the levels of discipline include revocations, suspensions, probations, reprimands, fines, remedial education, and cost of the investigation.
 - Ms. DeLaurentis referred to the confidentiality statute under 63 Pa.C.S. § 3109, where prosecution and investigative files are deemed privileged and confidential under the law. She explained that investigative records are deemed noncriminal investigative records and exempt from disclosure under the Right-to-Know Law.

- Ms. DeLaurentis stated that information could be shared with other agencies in furtherance of investigative efforts but only their final action could be shared publicly, including final adjudications and orders, final consent agreements, and closing letters.
- Ms. DeLaurentis provided data as of January 3, 2023, where the number of open cases for the prosecution division was 13,154, which is down from 2022 at 15,141. She stated 16,084 cases were opened in 2022 and is down from 2021 at 18,363 cases. She reported closing 17,826 files in 2022 and is up from

2021, where 15,994 cases were closed. She thanked the prosecution division, counsel division, hearing examiners, BEI, and the Board for their group effort.

Ms. DeLaurentis informed Board members that an annual report is issued to the General Assembly, which includes a breakdown of case categories, and that counsel would be notified when the report is finalized.

Ms. DeLaurentis addressed specific information for the State Board of Barber Examiners as of January 3, 2023, noting 427 cases were opened in 2022 and 471 in 2021. She reported 670 cases were closed in 2022 and 457 in 2021. She noted 276 open cases and 518 open cases around this time last year.

Ms. DeLaurentis referred to disposition of closed cases, including discipline and non-discipline. She reported 101 Act 48 fines or citations in 2022, 46 probations, 5 reprimands, and 21 suspensions.

Ms. DeLaurentis addressed the disposition of closed cases without discipline and referred to Z codes that are used when closing cases in their system. She noted code Z02 is prosecution not warranted and Z05 is withdrawal of complaint. She referred to Z18 warning letters, noting 212 warning letters for the Board last year and up from the prior

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   year at 66 warning letters. She explained that
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   warning letters are not disciplinary but used for de
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   minimis violations. She noted warning letters are a
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   great tool for prosecutors on behalf of the Board to
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   remind licensees to follow the act and regulations to
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   protect the health and safety of the public and
   maintain the integrity of the profession.
        Chairman Muniz thanked Ms. DeLaurentis for the
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   presentation.]
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   Report of Board Prosecution
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   [Heather J. McCarthy, Esquire, Senior Board
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   Prosecutor, presented the Consent Agreement for Case
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   No. 20-42-010830.1
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   MR. BARRETT:
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                  After the presentation from
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                  prosecution, does any member of the
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                  Board wish to return to Executive
                  Session for further deliberation?
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                  Hearing none.
                       I believe the Board Chair would
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                  entertain a motion to approve the
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                  Consent Agreement at agenda item 4,
                  Case No. 20-42-010830.
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   CHAIRMAN MUNIZ:
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13 Could I have a motion? 1 2 MR. EDSALL: 3 Motion. 4 CHAIRMAN MUNIZ: 5 Do I have a second? 6 MR. GRAY: 7 Second. 8 MS. THOMPSON: 9 Arion Claggett, aye; Dominic Muniz, 10 aye; Ronald Gray, aye; Ginger Etter, aye; Burr Edsall, aye; Michael 11 12 McAndrew, aye; Charles Seright, aye. 13 [The motion carried unanimously. The Respondent's 14 name is Gary Martin.] 15 * * * 16 Report of Board Counsel - Motions to Deem Facts 17 Admitted 18 MR. BARRETT: Number 5 on the agenda is Case No. 20-19 42-004447 and number 6 is Case No. 22-20 42-004182. 21 22 The Motions to Deem Facts Admitted 23 were granted at the August Board 24 meeting of last year and were on the 25 agenda for the sole purpose of further

14 1 deliberation with counsel regarding 2 sanction. There is no vote that needs 3 to take place on those two numbers. * * * 4 5 Report of Board Counsel - Applications 6 MR. BARRETT: 7 Number 7 is the Application of Eliseo DeJesus, Application AA0003829891. 8 9 Based on Executive Session deliberation, I believe the Board chair 10 would entertain a motion to 11 12 provisionally deny that application. 13 CHAIRMAN MUNIZ: 14 Do I have a motion? 15 MR. EDSALL: 16 Motion. 17 CHAIRMAN MUNIZ: 18 Second? 19 MR. GRAY: 20 Second. 21 MS. THOMPSON: 22 Arion Claggett, aye; Dominic Muniz, 23 aye; Ronald Gray, aye; Ginger Etter, aye; Burr Edsall, aye; Michael 24 25 McAndrew, aye; Charles Seright, aye.

15 [The motion carried unanimously.] 1 2 3 MR. BARRETT: Number 8. The Board, I believe will 4 5 table this. The Applicant returned a 6 signed waiver for an offer by the Board 7 of a probationary license, so there is 8 no vote needed on that. * * * 9 10 MR. BARRETT: 11 Number 9 is the Application of Michelle 12 Slater, The Crystal Barber, Application 13 AA0004422752. It's a variance request. 14 I believe, based on Executive 15 Session deliberations, the Board Chair 16 would entertain a motion to provisionally deny the application. 17 18 19 CHAIRMAN MUNIZ: 20 Do I have a motion? 21 MR. EDSALL: 22 Motion. 23 CHAIRMAN MUNIZ: 24 Second? 25 MR. GRAY:

16 1 Second. 2 MS. THOMPSON: 3 Arion Claggett, aye; Dominic Muniz, 4 aye; Ronald Gray, aye; Ginger Etter, 5 aye; Burr Edsall, aye; Michael 6 McAndrew, aye; Charles Seright, aye. 7 [The motion carried unanimously.] 8 9 Report of Board Counsel - Regulatory Discussion 10 [Sean C. Barrett, Esquire, Board Counsel, addressed 16A-429 regarding general revisions. He noted 11 12 updating the annex regarding the containers for the 13 soiled towels that were required; however, after 14 hearing the variance request just denied, there was 15 some discussion about incorporating some square 16 footage changes regarding the layout of the shops and 17 incorporated to the general revisions that would be 18 tabled until the next meeting.] * * * 19 20 Report of Board Counsel - Discussion 21 CHAIRMAN MUNIZ: 22 Do I have a motion to change the 23 meeting dates for 2023 from June 19 to 24 June 26 and also the December date to January 22, 2024. 25

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   MR. EDSALL:
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                  Motion.
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   CHAIRMAN MUNIZ:
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                  Do I have a second?
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   MR. GRAY:
                  Second.
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   MS. THOMPSON:
                  Arion Claggett, aye; Dominic Muniz,
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                  aye; Ronald Gray, aye; Ginger Etter,
                  aye; Burr Edsall, aye; Michael
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                  McAndrew, aye; Charles Seright, aye.
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   [The motion carried unanimously.]
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   CHAIRMAN MUNIZ:
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                  Do I have a motion to approve the
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                  proposed dates for 2024 of March 18,
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                  May 20, July 22, September 23, November
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                  25, and January 20, 2025?
   MR. EDSALL:
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                  Motion.
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   CHAIRMAN MUNIZ:
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                  Do I have a second?
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   MR. GRAY:
24
                  Second.
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   MS. THOMPSON:
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Arion Claggett, aye; Dominic Muniz,
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                  aye; Ronald Gray, aye; Ginger Etter,
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                  aye; Burr Edsall, aye; Michael
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                  McAndrew, aye; Charles Seright, aye.
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   [The motion carried unanimously.]
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   [Sean C. Barrett, Esquire, Board Counsel, suggested
   having an updated agenda to know what they are voting
   on ahead of time.
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   Report of Board Counsel - Discussion - Amending the
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     Delegation Order
   [Sean C. Barrett, Esquire, Board Counsel, provided
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   the amended Delegation Order for the Board's review.
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    He stated the Board has a Delegation Order with the
   Prothonotary's Office, so anything that comes in as a
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   violation of their practice act is automatically
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   referred to a hearing examiner for a hearing. He
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   further explained that disciplinary cases go to the
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   hearing examiner for a hearing and then the
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   transcript with exhibits are provided for the Board
   to consider.
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23
        Mr. Barrett addressed discussion to include
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   actions that come under Act 41, which is licensure by
25
   endorsement, for people coming from out of state and
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1 their experience and cases under the Criminal History
2 Records Information Act (CHRIA) and/or Act 53
3 criminal history cases.

Mr. Barrett stated the Delegation Order for the Barber Board was updated in 2010, where Board Counsel does an order delegating it to the hearing examiner. He noted the Board typically does not hear its own hearings and usually reviews the transcripts.

Mr. Barrett explained that the Delegation Order would be amended to allow Board Counsel to put those two acts into the Delegation Order for the prothonotary to automatically give those cases to a hearing examiner to speed up the process.]

14 MR. BARRETT:

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Based on our discussions, I believe the Board Chair would entertain a motion to direct Board Counsel to draft a proposed amended Delegation Order to be presented to the Board at the next meeting.

21 CHAIRMAN MUNIZ:

Do I have a motion?

23 MR. EDSALL:

24 Motion.

25 | CHAIRMAN MUNIZ:

1 Second?

2 MR. GRAY:

3 Second.

4 MS. THOMPSON:

5 Arion Claggett, aye; Dominic Muniz,

6 aye; Ronald Gray, aye; Ginger Etter,

7 aye; Burr Edsall, aye; Michael

8 McAndrew, aye; Charles Seright, aye.

9 [The motion carried unanimously.]

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11 Report of Board Counsel - Discussion - Election of

12 | Alternate for Probable Cause Screening Committee

13 [Dominic A. Muniz, Chairman, Professional Member,

14 noted being Chairman of the Probable Cause Screening

15 Committee but asked for volunteers to be an alternate

16 member.

Mr. Barrett explained the role of a probable

18 cause screening member, noting there are some things

19 that require the Board to determine there is probable

20 cause of the violation, including immediate temporary

21 suspension, where the probable cause screening member

22 | would be contacted and determine whether there is

23 probable cause. Burr Edsall volunteered to be the

24 | alternate.]

25 MR. BARRETT:

21 1 Does anyone want to make a nomination 2 for that spot? 3 CHAIRMAN MUNIZ: 4 I'll nominate Burr Edsall for my second 5 of the Probable Cause Screening Committee. 6 7 MR. BARRETT: 8 If nominated, would you accept that 9 position? 10 MR. EDSALL: 11 Yes. MR. BARRETT: 12 13 Based on the discussion here today, I believe the Board Chair would entertain 14 15 a motion for the election of Burr 16 Edsall as an alternate for the Probable 17 Cause Screening Committee. 18 CHAIRMAN MUNIZ: Do I have a motion? 19 20 ACTING COMMISSIONER CLAGGETT: 21 So moved. 22 CHAIRMAN MUNIZ: 23 Do I have a second? 24 MR. GRAY: 25 Second.

22 1 MS. THOMPSON: 2 Arion Claggett, aye; Dominic Muniz, 3 aye; Ronald Gray, aye; Ginger Etter, 4 aye; Burr Edsall, aye; Michael 5 McAndrew, aye; Charles Seright, aye. 6 [The motion carried unanimously.] 7 * * * 8 [Kenneth J. Suter, Esquire, Board Prosecutor, suggested the Board also vote to reappoint Chair 10 Muniz to the Probable Cause Screening Committee to 11 have a record of the actual reappointment.] 12 13 MR. BARRETT: I believe the Board Chair would 14 15 entertain a motion for the 16 reappointment of Dominic Muniz as 17 Chairman of the Probable Cause 18 Screening Committee. 19 CHAIRMAN MUNIZ: 20 Do I have a motion? 21 MR. EDSALL: 22 Motion. 23 CHAIRMAN MUNIZ: 24 Second? 25 MR. GRAY:

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1 Second. 2 MS. THOMPSON: 3 Arion Claggett, aye; Dominic Muniz, 4 aye; Ronald Gray, aye; Ginger Etter, 5 aye; Burr Edsall, aye; Michael McAndrew, aye; Charles Seright, aye. 6 7 [The motion carried unanimously.] 8 9 Report of Board Chair 10 [Dominic A. Muniz, Chairman, Professional Member, 11 addressed his attendance, along with Mr. Edsall, at the National Association of Barber Boards of America 12 13 (NABBA) Midyear Conference February 18-22. He 14 addressed classes on state board prep courses and 15 sharing resources to succeed in the barber industry. 16 He noted discussed Milady's Master Educator for 17 schools, Shawn Conder's discussion from PSI Services 18 concerning online testing, Beauty Cast Network, job 19 placement conversations on how to help schools retain 20 students, and classes on the modern-day mullet. 21 Chairman Muniz addressed discussions on testing 22 nationally and what they should be focused on as an 23 industry. He also mentioned there were discussions 24 on regulations on local barbershops and whether every

state has data regarding citations and being able to

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share that.

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Chairman Muniz stated prices are skyrocketing and asked whether they could request the amount be increased to \$180 or \$200 on hotel stays to make it easier for travel approval for conferences.

Chairman Muniz announced the NABBA Conference would be in Hershey, PA, September 17-20, 2023. He noted the president of NABBA, John Christopher, asked whether Acting Commissioner Claggett would like to speak on Pennsylvania rules and regulations and the differences between barbers and cosmetologists, whether Mike Gent would like to speak on behalf of barber schools within correction facilities, and also have a presentation on Pennsylvania's testing procedures.

Acting Commissioner Claggett commented that speaking on the difference between barbers and cosmetologists is overly broad but would be willing to show up in another capacity.]

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21 Report of Acting Commissioner

22 | [Arion R. Claggett, Acting Commissioner, Bureau of

23 Professional and Occupational Affairs, informed

24 everyone of new functionality being added to the

25 | Pennsylvania Licensing System (PALS) in May to notify

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   licensees through email that their actual license has
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 2
   expired.]
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   Report of Board Administrator - No Report
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   Adjournment
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   CHAIRMAN MUNIZ:
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                   Do I have a motion to adjourn?
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   MR. EDSALL:
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                   Motion.
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   CHAIRMAN MUNIZ:
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                   Do I have a second?
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   MR. GRAY:
14
                   Second.
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16
    [There being no further business, the State Board of
   Barber Examiners Meeting adjourned at 11:29 a.m.]
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CERTIFICATE

I hereby certify that the foregoing summary minutes of the State Board of Barber Examiners meeting, was reduced to writing by me or under my supervision, and that the minutes accurately summarize the substance of the State Board of Barber Examiners meeting.

Minute Clerk

Sargent's Court Reporting Service, Inc.