BOARD MEMBERS:

 Sherman E. Hostetter Jr., Chairman
Ian J. Harlow, Commissioner of Professional and
Occupational Affairs

Gerald A. Rader, Professional Member - Absent Nevin B. Rentzel, Professional Member

Daniel A. Trace, Professional Member Heather M. Troutman, Consumer Protection Agent

BUREAU PERSONNEL:

Kenneth J. Suter, Esquire, Board Counsel Thomas A. Blackburn, Esquire, Senior Board Counsel Ray Michalowski, Esquire, Board Prosecution Liaison Terrie Kocher, Board Administrator

State Board of Auctioneer Examiners

January 9, 2018

Operations

Kimberly Adams, Division Chief, Bureau of Finance and Operations, Fiscal Management

ALSO PRESENT:

George A. Michak, Esquire, PA Auctioneers Association

3 * * * 1 2 State Board of Auctioneer Examiners 3 January 9, 2018 * * * 4 5 The regularly scheduled meeting of the State Board of Auctioneer Examiners was held on Tuesday, 6 7 January 9, 2018. Sherman E. Hostetter Jr., Chairman, called the meeting to order at 2:06 p.m. * * * 10 Introduction of Audience 11 [Chairman Hostetter requested the introduction of the 12 audience in attendance.] * * * 13 14 Approval of Minutes of the November 13, 2017 meeting 15 CHAIRMAN HOSTETTER: 16 Next, we have the approval of the 17 minutes. I need a motion. MR. TRACE: 18 19 So moved. 20 MR. RENTZEL: 21 Second. 22 CHAIRMAN HOSTETTER: 2.3 We have a motion and a second. 24 other discussion, additions, deletions? 25 [Chairman Hostetter expressed the need to discuss sole

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proprietorship and auction houses.]
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                  Hearing no additional discussion.
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                  those in favor of the motion, signify by
                  saying aye. Those opposed, same sign.
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   [The motion carried unanimously.]
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   Appointment
   Fiscal Year 2017-2018 Budget Review
   [Kimberly A. Mattis, Director, Finance and Operations,
   introduced Julie Snyder, Deputy Director, Finance and
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   Operations, and Kimberly Adams, Division Chief, Fiscal
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   Management.
        Ms. Mattis discussed the Board's licensee
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   population that sets the framework for revenues and
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   expenditures. Ms. Mattis stated the current licensee
   population was 2,513. She noted a slight decrease
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   from the last three fiscal years due to auction houses
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   no longer being a license class.
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        Ms. Mattis reviewed the different categories of
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   revenue over a biennial period. She stated during the
   last renewal cycle, just under $602,000 was brought
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   in, and of that $602,000, 96 percent came from
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   renewals and applications.
        Ms. Mattis mentioned that the last renewal fee
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increase of 30 percent was approved by the Board in

2012 and went into effect in 2015.

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Mr. Harlow noted a licensee list setup charge that is \$71\$ and 0.005 cents a record.

Ms. Mattis discussed Board expenses as a direct expense, timesheet-based expense, and base charges. She reviewed different types of cost that are split between administration and legal. She reviewed expenses for fiscal years 2015-2016 and 2016-2017. She noted the budget for fiscal year 2017-2018 at \$433,000 and expenses as of December 26 of \$177,744.98.

Ms. Mattis stated that legal and enforcement investigation costs have been increasing over the years but added that the expenses were warranted. She also projected a negative remaining balance due to higher than normal expenses. Ms. Mattis suggest a plan be developed to correct the negative balance. She suggested an approval for a fee change that would go into effect with the 2021 renewals be made within the next few months.

Ms. Mattis explained the Professional Compliance Office receives all of the complaints, reviews all information received, and then provides the same to legal and the Bureau of Enforcement and Investigation (BEI).

Mr. Suter noted a number of appeals. Due to the Act 88 amendments, the Board will need to draft new regulations. Mr. Suter stated that costs money, and the costs for legal fees would not decrease and would probably remain consistent. Commissioner Harlow further explained the time and materials expense to the Board. Mr. Suter noted an increase in the number of complaints for all Boards.

Ms. Mattis explained an increase in PCO charges would cause a ripple effect with increased BEI expenses, legal expenses, and hearing expenses.

Chairman Hostetter requested a listed that the Board used to receive on a regular basis that reflected the investigations by complaint, by category, the number resolved, as well as the active cases.

Mr. Michalowski reviewed the enforcement costs for the Board, noting that it is not a huge licensing population, but the Board may have a fair amount of travel time with the complaints. He explained that many of the legal cases for the Board could be handled through the citation system by paralegals, rather than attorneys, at a lower cost.

Mr. Michalowski also suggested, as the Board transitions into the new Act and begins drafting new

regulations, the Board should consider updating and adding to the more cost-effective citation list.

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Ms. Mattis mentioned that the last renewal fee increase of 30 percent from \$100 to \$130 was approved by the Board in 2012 and went into effect in 2015 for training assistants and apprentice auctioneers.

Auction houses, auctioneers, and auction companies

Ms. Mattis noted an upcoming meeting with the Commissioner's office, legal office, and executive team to discuss future increases. Ms. Mattis will later present options to the Board for their conclusion.

were \$200 and increased to \$260.

Commissioner Harlow suggested the Board consider a fee increase to reverse the negative numbers. He also mentioned finding more efficiency with the Pennsylvania Licensing System (PALS), including transitioning to electronic-based correspondence.

Ms. Mattis reviewed Board member expenses for fiscal years 2015-2016 and 2016-2017. She noted the budget for fiscal year 2017-2018 was \$8,000, and expenses as of December 26, 2017, were just under \$3,000.

Ms. Mattis suggested implementing a plan before this time next year to structure the renewals for

1 2021.]

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3 Report of Board Prosecution

4 | [Ray Michalowski, Esquire, Board Prosecution Liaison,

5 discussed advertising and trading assistant

6 | complaints. Mr. Michalowski stated several licensees

dropped that license after their first initial

8 | licensure. Mr. Michalowski discussed encouraging

9 these individuals to obtain the Board's authority,

10 which would add revenue to the Board. Licenses could

11 be revoked and/or civil penalties imposed for

12 prosecuted violations.

Mr. Michalowski stated with the regulations under

14 the new Act to narrow down and define violations, both

15 | for the licensee population of the Board and

16 representatives of the Board, appealable issues could

17 be avoided in the future. He added the older version

18 of the Act was too vague at times and open to

19 | interpretation.

20 Mr. Blackburn discussed the Drew J. Bauer matter,

21 noting that the Bureau was successful with the State

22 | Court litigation, but there was a matter in Federal

23 Court in the Western District of Pennsylvania.

24 Mr. Michalowski stated Wesley Rish, Esquire,

25 | handled the State Court action and was the contact

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person for the Bauer matter. Mr. Michalowski informed
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   the Board that Mr. Bauer has no license, and if there
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   was any cost to be recovered, it would be the Attorney
   General's cost.]
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   Report of Board Counsel
   [Kenneth J. Suter, Esquire, Board Counsel, noted
   matters for discussion in Executive Session.]
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   [Pursuant to Section 708(a)(5) of the Sunshine Act,
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   the Board entered into executive session with Kenneth
   J. Suter, Esquire, and Thomas A. Blackburn, Esquire,
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   at 2:40 p.m. for the purpose of conducting
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   quasi-judicial deliberations on matters that are
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   currently pending before the Board.
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   returned to open session at 2:58 p.m.]
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   MOTIONS
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   MR. BLACKBURN:
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                  While in Executive Session, the Board
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                  conducted quasi-judicial deliberations
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                  in the matter of Commonwealth of
2.3
                  Pennsylvania Bureau of Professional and
2.4
                  Occupational Affairs vs. Erin Groff at
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                  File No. 12-64-07005, Docket No. 0682-
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10 64 - 14. 1 2 Based upon the discussions in 3 Executive Session, I recommend the 4 motion to approve the Adjudication and 5 Order drafted by Counsel to settle the 6 matter currently on appeal in 7 Commonwealth Court. CHAIRMAN HOSTETTER: We need a motion. 10 MR. TRACE: 11 I so move. 12 CHAIRMAN HOSTETTER: Second? 13 14 MS. TROUTMAN: 15 Second. 16 CHAIRMAN HOSTETTER: Any discussion? Hearing none. All 17 18 those in favor of the motion, signify by 19 saying aye. Those opposed, same sign. 20 [The motion carried unanimously.] * * * 21 22 [Ian J. Harlow, Commissioner of Professional and 23 Occupational Affairs, exited the meeting at 2:59 p.m.] * * * 24 25 Public Session

- 1 [George A. Michak, Esquire, PA Auctioneers
- 2 Association, updated the Board on litigation regarding
- 3 | Ambrose Bauer. Mr. Michak informed that Mr. Bauer was
- 4 no longer pursuing the Sherman Antitrust Act but has
- 5 | filed a second amended complaint. In the second
- 6 amended complaint, he is challenging the licensing
- 7 requirement for trading assistants and trading
- 8 assistant companies, particularly the language and
- 9 amendments to the Licensing Act.
- 10 Mr. Bauer is challenging the Act on the basis of
- 11 the Equal Protection Clause and the Dormant Commerce
- 12 Clause under the United States Constitution. Mr.
- 13 Bauer hired Mike Brandly, an expert witness, who is
- 14 apparently opining as to the constitutionality of the
- 15 law.
- Mr. Bauer claims now he is operating out of West
- 17 Virginia and soon to be operating out of Ohio as well,
- 18 even though he is physically present in the
- 19 Commonwealth of Pennsylvania, which are some of the
- 20 changes found in the second amended complaint.
- 21 Mr. Blackburn stated this is now a challenge to
- 22 the legislation and registration requirement. He
- 23 noted that there is no licensing or registration
- 24 required for online auctions in either the state of
- 25 Ohio or in the state of West Virginia, which is part

- of his claim. If he can work there without being licensed, he should be able to work here.
- Mr. Michak explained the registration fees for trading assistants under the original 2008 amendments to Act 88 was fixed at \$100 for trading assistants, and the Board could not adjust that fee.
- Mr. Michak also noted that under the 2016

 amendments to Act 88 Section 5.1(c), there still is an initial \$100 registration fee, but the Board can change that fee by regulation. Mr. Michak stated trading assistants are treated the same as auctioneers and auction companies.]
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- 14 Report of Board Counsel
- 15 [Thomas A. Blackburn, Esquire, Senior Board Counsel,
- 16 discussed education for the Group B Auction School
- 17 | programs.
- 18 Mr. Blackburn noted his draft for regulations
- 19 implements the new law and includes Group B schools.
- 20 Mr. Trace discussed two schools, World Wide and
- 21 Reppert, for comparison.
- Chairman Hostetter referred to the Daily School
- 23 Curriculum for Reppert School of Auctioneering within
- 24 the Ohio Mandatory Auction School Curriculum.
- 25 Mr. Blackburn explained the main objective is to

set minimum standards for a school whose graduates will be eligible to take the exam with a one-year apprenticeship. The regulation addresses graduates of other schools with at least 20 credit hours who are not required to complete an apprenticeship.

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Mr. Rentzel agreed to set standards for those who meet those requirements to be considered Group B. Mr. Rentzel explained that under the Pennsylvania Code for the approved Group A, there are five principles to be taught. There are 20 credit hours, and each credit hour is 15 hours of instruction that amounts to 250 hours of instruction, but an apprenticeship is not included.

With the apprenticeship, individuals must meet the requirement of 30 auctions in a year and have more than 250 hours of actual work. Mr. Rentzel reiterated the Pennsylvania Code. He also suggested adopting a curriculum with a minimum of 80 hours of classroom time and more categories.

Mr. Suter suggested an emphasis be placed on the certain aspects of training, as well as an equal amount of time in each category.

Mr. Rentzel stated the approved course of study should also reflect the same categories instead of just audience communications.

Mr. Suter suggested updating additional provisions and reviewing the regulations for changes more globally than just the Act 88 amendments.

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Mr. Rentzel suggested clearly defining the differences between Group A and Group B schools. He noted that a Group A school is 20 credits. It is 250 hours of classroom time and the instructor will cover the principles that a Group B school must cover. 80 hours of classroom time is accepted as a minimum, along with a one-year apprenticeship. The experience of being in the field will compensate for the difference in classroom time. The same test would be offered. Mr. Rentzel commented a simple way to handle the license law as individuals willing to undergo 250 hours and sit for a test should go to a Group A school. Individuals wanting to serve a one-year apprenticeship should go to a Group B school.

Mr. Blackburn stated one way to get licensed is to complete a 20 credit-hour program and pass the exam. Another way to get licensed is to not go to school but complete a two-year apprenticeship and pass the exam. The amended added a third way, which is a combination to complete a program that is less than 20 hours and a one-year apprenticeship. Mr. Blackburn suggested that these Group B schools have at least a

10 credit-hour program.

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Mr. Michak commented on the number of licensing states that rely on a Group B school as their only educational requirement and that creates an entry, either with or without an apprenticeship, depending on the state.

Mr. Michak suggested examining other licensing states for descriptions of their educational requirements, which might capture the Group B school. The Group A school could then be defined by expanding the time for class hours. Mr. Trace added the downfall in the states that require less class time is that they require continuing education.

Mr. Suter explained the process for implementing the new regulations.

Chairman Hostetter further discussed the categories and hours for Group A and Group B schools. Section 1 through 14 would require at least 2 hours per section with a total of 65 hours, and then the remaining sections would require 15 hours with no less than an hour per section for a total of 15 hours or more.

Chairman Hostetter stated using that with what Mr. Blackburn had already drafted would provide a good outline of the requirements to be expanded for the

1 Group A school. Chairman Hostetter agreed with the 2 one year and 80 hours.

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Mr. Blackburn referred to the existing Annex A subsection 1.11(c) regarding Group A schools. There are at least 4 hours of instruction and then adding the full list from Reppert of 14 rather than just the 6. For Group B, he suggested not using the terms 10 credit hours, instead stating the instruction shall consist of at least 2 hours of instruction in each of the same topics.

Chairman Hostetter compared A and B under each section. A were the Ohio requirement, and B were as taught by Reppert.

Mr. Blackburn explained the process for creating a regulatory draft.

Mr. Blackburn reviewed existing Section 1.24 subsections (a) through (c) that outline the process for an apprentice to obtain licensure. Subsection 1.24(d) clarifies that applicants completing the Group B school need to demonstrate one year of apprenticeship with 15 auctions, not the full 2 years and 30 auctions.

Mr. Blackburn discussed auction companies, referring to Section 1.26 amended to get rid of all the references to auction houses that will no longer

be licensed.

Mr. Blackburn addressed sole proprietorship auction companies, referring to Section 3(e.1) regarding requirements for a legally recognized entity to obtain an auction company license. Mr. Blackburn noted that Section 2 defines a legally recognized entity as a partnership, association, corporation, limited liability company, or other entity recognized under the laws of the Commonwealth or any other state.

Mr. Blackburn informed the Board that based upon his discussions with Counsel for the State Corporation Bureau, a sole proprietorship would not be a legally recognized entity. Mr. Blackburn stated a licensed auctioneer who operates a sole proprietorship would not be required to have an auction company license. But at the same time, a non-auctioneer cannot obtain a license as a sole proprietor auction company.

Mr. Blackburn further discussed auctioneer and non-auctioneers and the requirements for an auction company license.

Mr. Blackburn suggested including the language that as of September 18, 2016, when Act 88 became effective, that will not require the issuing of new auction company licenses to the sole proprietor but will renew existing licenses.

Ms. Kocher questioned whether that section was specific to unlicensed individuals. Mr. Blackburn stated that an auctioneer does not need an auction company license to operate as a sole proprietorship. Mr. Blackburn discussed adding the definition of a legally recognized entity in the statute.

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Mr. Blackburn discussed obtaining an auction company license as a sole proprietor. Mr. Blackburn stated that an individual would have to have a partnership or LLC or corporation to get an auction company license. Chairman Hostetter added that they would have an auctioneer-of-record do any bid calling if it was required.

Mr. Michalowski noted grandfathering in existing nonlicensee sole proprietorships, which will fade away over time. Mr. Blackburn explained that no new licenses will be granted to an individual who has formed a sole proprietorship as an auction company.

Mr. Suter referred to the draft for review and discussion next month.

Chairman Hostetter made suggestions with regard to existing company licenses. Mr. Blackburn stated the draft will be amended for Board's review at its next meeting. The draft will also be circulated to others in the department in advance of that meeting to

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   obtain clearance before moving forward.]
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   Report of Commissioner - No Report
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   Report of Board Administrator
   [Terri Kocher, Board Administrator, noted the 2018
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   meeting dates.]
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   For the Board's Information - No Report
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   Report of Board Chair
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   [Chairman Hostetter noted the Bid-Calling Contest at
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   the recent Farm Show, the current Pennsylvania
   Auctioneers Association Convention at the Sheraton,
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   and the Fun Auction.
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   Old/New Business
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   [Chairman Hostetter requested the status of
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   appointments.]
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   Adjournment
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   CHAIRMAN HOSTETTER:
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                  At this point, we would entertain a
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                  motion to adjourn.
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   MR. TRACE:
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20 1 So moved. 2 CHAIRMAN HOSTETTER: 3 Second. All those in favor, signify by 4 saying aye. Those opposed, same sign. 5 [The motion carried unanimously.] * * * 6 7 [There being no further business, the State Board of Auctioneer Examiners Meeting adjourned at 3:49 p.m.] * * * 10 11 CERTIFICATE 12 I hereby certify that the foregoing summary 13 minutes of the State Board of Auctioneer Examiners 14 15 meeting, was reduced to writing by me or under my 16 supervision, and that the minutes accurately summarize 17 the substance of the State Board of Auctioneers 18 meeting. 19 20 2.1 Amy L. Warehime 2.2 Minute Clerk 2.3 Sargent's Court Reporting 2.4 Service, Inc. 25