

**House State Government Committee  
Public Hearing on Non-citizens Voting  
October 25, 2017  
9:00 AM  
Room 60 East Wing  
Written Testimony of Jonathan Marks, Commissioner  
Bureau of Commissions, Elections and Legislation  
Pennsylvania Department of State**

Thank you, Chairman Metcalfe, Minority Chairman Bradford, and members of the committee for allowing the Department of State to submit written comments and testify for the record on non-citizens voting and list maintenance.

The maintenance and accuracy of Pennsylvania's voter registration database is extremely important. The Department of State (Department) is committed to using reliable tools that advance the goal of increasing that accuracy. I can assure you the Department is actively reviewing the matter of registrations by non-citizens, including considering options to enhance and improve the voter registration and list maintenance process.

The Department has begun to review the data on this issue. However, to the extent that the Department uses computerized data matching, it must ensure that the process used demonstrates a critical level of accuracy and a sound methodology that results in high-confidence matches, so that we do not risk disenfranchising eligible voters. Data alone – particularly point-in-time data like that available from the Systematic Alien Verification for Entitlements (SAVE) Program – is not in and of itself a reliable indicator that a person is not a U.S. citizen. The data must be reliable or eligible registered voters, including those who became naturalized citizens, could be removed from the voter rolls. Mistakes in matching mean we are disenfranchising eligible voters.

The Department undertook an analysis of the statewide voter registration database to determine whether ineligible residents were registering and voting. We are using this analysis as a starting point to examine every part of the voter registration process.

In our initial analysis of statewide records, we found 1,160 records that indicate a registrant apparently self-reported and cancelled their registration because they were not citizens. The following are statistics relevant to our initial findings. However, please keep in mind that even this data must be further validated with the counties to ensure its accuracy.

- Approximately 79% (912) never voted.
- Approximately 21% (248) individuals had voted at least 1 time. Of those 248:
  - 134 voted 1 time
  - 51 voted 2 times
  - 63 voted 3 or more times
  - Total ballots cast by the 248 individuals: 642
- The 1,160 records identified were from 46 counties.

- The 248 registrants with records showing they voted at least one time before cancelling were from 30 counties.
- Of the 1,160 who self-reported statewide, approximately 66% (769) had initially applied through the Motor Voter system.

In a deeper analysis of the years 2000 through 2017, we found 544 ballots were cast by the identified registrants. During the period of 2000-2017, Pennsylvania held 35 primary and general elections, with a total of 93.6 million ballots cast. The 544 ballots cast by possible non-citizens represented approximately 0.00000581 percent of those ballots.

Data prior to 2000 is not reliable for these purposes, because of differences in the way the 67 counties captured and reported this information in their legacy databases.

This Administration has undertaken substantial efforts to strengthen the front-end processes at PennDOT to eliminate inadvertent registrations by non-citizens.

The most significant improvement is that the Department has authorized PennDOT to reconfigure the Motor Voter process to prevent non-citizens from ever being offered the voter registration screens. That means individuals who have been determined to be non-citizens as part of their PennDOT transaction will no longer be able to register to vote, inadvertently or otherwise, at PennDOT. This change is already underway and will take approximately three to four months to deploy at PennDOT locations throughout the state.

Additionally, in August 2016, the Department, in close collaboration with PennDOT, changed the order of the Motor Voter screens to more prominently display the citizenship question. The citizenship requirement is now displayed as a stand-alone question on the first screen after the applicant selects his or her desired language. Previously, there were at least three Motor Voter screens before the applicant was asked if he or she is a U.S. citizen, and the citizenship question was one of multiple eligibility questions on a single screen.

Finally, the Motor Voter registration screens have been translated into 12 additional languages – the screens were previously only available in English and Spanish.

Besides the enhancements to the Motor Voter process, the Department also updated the online voter registration (OVR) form to highlight and emphasize the eligibility requirements to register to vote.

The Department is in the process of establishing a voter registration guidance working group that includes key stakeholders. Evaluation of the voter registration process will be one of its primary focuses.

Finally, the Department is initiating a public information campaign, with the assistance of key stakeholders, to ensure that non-citizens are aware they may not register. One goal will be to raise awareness of potential penalties.

The Department is committed to researching and disseminating best practices and guidance to the counties on tools to conduct list maintenance. I cannot stress enough the substantial steps the Department has taken and continues to take to increase the integrity of the voter rolls, while also protecting the right of every eligible citizen to vote.