State Board of Chiropractic October 12, 2023

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BOARD MEMBERS:

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William D. Aukerman, D.C., Chairperson Arion R. Claggett, Acting Commissioner, Bureau of Professional and Occupational Affairs - Absent Jonathan W. McCullough Jr., D.C., Secretary Ann R. Johnston, Senior Deputy Attorney General,

Office of Attorney General, Consumer Protection Member Doyle W. Young III, Public Member - Absent

Michael S. Swank, D.C. Brian Moreland, D.C.

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BUREAU PERSONNEL:

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Shana M. Walter, Esquire, Senior Board Counsel Tyesha C. Miley, Esquire, Board Counsel J. Karl Geschwindt, Esquire, Acting Senior Board Prosecutor

Colby B. Widdowson, Esquire, Board Prosecution Liaison

Adrianne McClendon, Esquire, Board Prosecutor Thomas M. Davis, Esquire, Board Regulatory Counsel Shakeena Chappelle, Board Administrator Andrew LaFratte, MPA, Deputy Policy Director, Department of State

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ALSO PRESENT:

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George E. Khoury, D.C., District III Director, Federation of Chiropractic Licensing Boards Keith Miller, D.C., President, Pennsylvania Chiropractic Association

Chris Young, D.C., Secretary, Pennsylvania Chiropractic Association

Edward L. Nielsen, MHS, Executive Vice President, Pennsylvania Chiropractic Association

Andrew Heck, D.C., President-Elect, Pennsylvania Chiropractic Association

Linda Smelser, Membership & Finance Coordinator, Pennsylvania Chiropractic Association Gregory Gray, D.C., Continuing Education Instructor

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State Board of Chiropractic October 12, 2023 ALSO PRESENT: (cont.)

Ted Mowatt, CAE, Vice President, Wanner Associates, on behalf of the of the Chiropractor Fellowship of Pennsylvania

Jeff Snyder, D.C., Snyder Family Chiropractic Victoria Lantz, Sargent's Court Reporting Service, Inc.

> Sargent's Court Reporting Service, Inc. $(814) \quad 536 - 8908$

4 * * * 1 2 State Board of Chiropractic 3 October 12, 2023 * * * 4 5 [Pursuant to Section 708(a)(5) of the Sunshine Act, 6 at 9:30 a.m. the Board entered into Executive Session 7 with Tyesha C. Miley, Esquire, Board Counsel, to have attorney-client consultations and for the purpose of conducting quasi-judicial deliberations. The Board 10 returned to open session at 10:30 a.m.] 11 Official Call to Order 12 13 [William D. Aukerman, D.C., Chairperson, called the 14 meeting of the State Board of Chiropractic to order 15 at 10:33 a.m.] 16 17 Introduction of Board Members and Attendees 18 [William D. Aukerman, D.C., requested an introduction 19 of Board members and attendees.] * * * 20 21 [Tyesha C. Miley, Esquire, Board Counsel, advised 22 everyone that the Board is permitted to proceed with 23 the business of the Board pursuant to Act 100 of 2021 24 by way of a virtual platform to establish a quorum

and effectuate the business of the Board.

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Ms. Miley noted that the meeting was being 1 2 recorded, and those who continued to participate were 3 giving their consent to be recorded. 4 Ms. Miley also informed everyone that the Board 5 met in Executive Session to have attorney-client consultation and for the purpose of conducting quasi-6 7 judicial deliberations.] 8 9 Approval of minutes of the August 10, 2023 meeting 10 CHAIR AUKERMAN: 11 We would like to move on to approval of 12 the draft minutes from August 10, 2023. 13 Do we have a motion to approve the 14 minutes from the August 10, 2023 15 meeting? 16 DR. MCCULLOUGH: 17 I move that we accept the minutes as 18 transcribed. 19 CHAIR AUKERMAN: 20 Do we have a second to approve the 21 draft minutes of the August 10, 2023 22 meeting? 23 DR. SWANK: 24 I second the motion. 25 CHAIR AUKERMAN:

CHAIR AUKERMAN: 1 2 Do we have a second? 3 DR. SWANK: 4 I second that. 5 CHAIR AUKERMAN: 6 Is there a discussion? Roll call vote. 7 8 Dr. Aukerman, aye; Dr. McCullough, aye; 9 Ann Johnston, aye; Dr. Swank, aye; Dr. 10 Moreland, aye. 11 [The motion carried unanimously.] 12 13 Report of Board Chair 14 [William D. Aukerman, D.C., Chairperson, noted 15 receiving numerous letters regarding the fee increase 16 for continuing education, including from the American 17 Chiropractic Association and Pennsylvania 18 Chiropractic Association, which would be discussed 19 under the Report of Regulatory Board Counsel. 20 Chair Aukerman addressed his attendance at the 21 Federation of Chiropractor Licensing Boards Meeting 22 September 21-24 in Boston. He reported numerous 23 states were in attendance, along with having two 24 representatives from the California State Board who 25 were in attendance at their meeting because they

missed their meeting.

Chair Aukerman mentioned having a discussion concerning jurisdictions seeing an increase in advertising violations, especially online, where doctors of chiropractic are stating they are certified or board certified. He noted the importance of better clarifying that and honing down who is actually board certified to prevent false advertising. He mentioned that the issue was brought up in other states, including Maryland and South Carolina.

Chair Aukerman reported some states are seeing an increase in chiropractic use of social media to promote questionable adjusting techniques. He commented that it is becoming a problem and probably needs more regulation as far as licensees.

Chair Aukerman addressed the discussion regarding impersonating scams involving chiropractic boards, where people try to extort monies because of violations that went unfounded, noting many states sent out electronic letters notifying the practitioners.

Chair Aukerman stated there were questions about whether lobbying is ever acceptable by a Board member and informed everyone that it would be a Board

violation and not acceptable in Pennsylvania. He reported some states are allowed to lobby within certain degrees with their legislature.

Chair Aukerman mentioned being asked whether new Pennsylvania State Board of Chiropractic members were educated on Robert's Rules. He noted informing everyone that he received a book on Robert's Rules of Order but did not have an education on it.

Chair Aukerman noted being asked whether their Board has a strategic plan, noting many states follow a written strategic plan for 5 to 10 years.

Chair Aukerman commented that specialty boards and approvals was a big item addressed in many states, and the Federation of Chiropractic Licensing Boards (FCLB) was working on getting nationwide approval for those. He referred to the draft letter from FCLB stating that nationally recognized boards with extensive testing should be recognized in each state and approved. He mentioned that everyone would hear more about specialty boards and approvals at next year's Federation of Chiropractic Licensing Boards Meeting May 1-4, 2024, in Phoenix, AZ.]

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24 Report of Board Administrator - Review of 25 Applications

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1	CHAIR AUKERMAN:		
2	We have a Review of Application from		
3	Peter A. Holst, Chiropractor by		
4	Reciprocity. He is practicing in New		
5	York and wanted to receive an active PA		
6	license.		
7	I want to entertain a motion, after		
8	discussion prior, for a license of		
9	reciprocity for Peter A. Holst.		
10	Do we have a motion to entertain		
11	that?		
12	DR. MCCULLOUGH:		
13	I make a motion that we accept the		
14	Reciprocity Application by Peter A.		
15	Holst, D.C.		
16	CHAIR AUKERMAN:		
17	Do we have a second for Peter Holst		
18	reciprocity licensing?		
19	DR. SWANK:		
20	I second that motion.		
21	CHAIR AUKERMAN:		
22	Any discussion? Roll call vote.		
23			
24	Dr. Aukerman, aye; Dr. McCullough, aye;		
25	Ann Johnston, aye; Dr. Swank, aye; Dr.		

Moreland, aye.

2 [The motion carried unanimously.]

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4 Old Business

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5 [Shakeena L. Chappelle, Board Administrator, referred

6 to prior Board discussion concerning continuing

7 education applications being moved to an electronic

submission through the Pennsylvania Licensing System

9 (PALS) Dashboard. She noted there had been testing

10 and it was supposed to roll out on September 29,

11 2023, but was postponed until November. She had not

12 been given an exact date but would keep everybody up

13 to date on the testing and rollout for the

14 applications to go live.]

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16 New Business

[Jonathan W. McCullough Jr., D.C., Secretary, asked

18 | whether 2024 Board meeting dates were available.

19 Ms. Chappelle informed everyone that the 2024

20 Board meetings dates are posted on their website but

21 offered to send the dates to Board members.

22 Chair Aukerman noted the next scheduled 2023

23 | Board meeting date is December 14.]

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25 Miscellaneous

- 1 [George E. Khoury, D.C., District III Director,
- 2 | Federation of Chiropractic Licensing Boards, thanked
- 3 | Chair Aukerman for attending the Federation of
- 4 | Chiropractic Licensing Boards District Meeting and
- 5 | representing Pennsylvania.
- 6 Dr. Khoury informed Board members that FCLB
- 7 developed a slideshow regarding Robert's Rules, along
- 8 with a strategic planning slideshow, that he would
- 9 like to forward to the Board.
- 10 Ms. Chappelle offered to distribute the
- 11 | slideshows to Board members.]
- 12 **
- 13 Report of Regulatory Board Counsel General
- 14 Revisions
- 15 [Tyesha C. Miley, Esquire, Board Counsel, informed
- 16 Board members that Thomas Davis has been assigned as
- 17 | regulatory counsel to the State Board of
- 18 Chiropractic.
- 19 Mr. Davis informed Board members that he served
- 20 on three other boards over the past five years and
- 21 explained that his new role as regulatory counsel
- 22 | would help move regulations along for nine separate
- 23 boards. He mentioned having the opportunity to
- 24 discuss the Board's regulations with Ms. Miley and
- 25 working with her on the fee regulation.

1 Ms. Miley addressed 16A-4328 regarding general 2 revisions. She noted prior Board discussion 3 concerning incorporating unlicensed supported 4 personnel, also referred to as the delegation 5 regulation, into the general revisions. 6 Ms. Miley noted incorporating what was formally 7 16A-4333 into the General Revisions Annex identified as 16A-4328 and what currently exists at this time as a result of that inclusion are the prior general 10 revisions, as well as what has been short termed as a 11 delegation of duties to unlicensed personnel.] MS. MILEY: 12 I believe the Chair would entertain a 13 14 motion to release an exposure draft of 15 the proposed Annex of the General 16 Revisions at 16A-4328 to interested 17 parties and stakeholders for comment. 18 Is there such a motion? DR. MCCULLOUGH: 19 20 I make a motion that we accept the 21 Reciprocity Application by Peter A. 22 Holst, D.C. 23 CHAIR AUKERMAN: 24 Do we have a second for Peter Holst 25 reciprocity licensing?

DR. SWANK:

I second that motion.

3 CHAIR AUKERMAN:

4 Any discussion? Roll call vote.

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Dr. Aukerman, aye; Dr. McCullough, aye;

Ann Johnston, aye; Dr. Swank, aye; Dr.

Moreland, aye.

9 [The motion carried unanimously.]

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11 Report of Regulatory Board Counsel - Licensure by

12 | Endorsement Pursuant to Act 41

13 [Thomas M. Davis, Esquire, Board Regulatory Counsel,

14 addressed licensure by endorsement pursuant to Act

15 41. He referred to the current status, noting Ms.

16 Miley and one of the legal assistants has been

17 working on it quite a bit in the last few weeks. He

18 reported the proposed package is almost ready for

19 approval by the Board and may see that before the

20 Board at the next meeting.

21 Mr. Davis noted 16A-4335 regarding the fee

22 regulation was released as proposed and published in

23 the Pennsylvania Bulletin August 5, 2023. He stated

24 the comment period closed September 5, 2023, and the

25 Board received comments from the Independent

Regulatory Review Commission (IRRC), along with comments from the American Chiropractic Association (ACA) and the Pennsylvania Chiropractic Association (PCA)

Mr. Davis informed Board members that ACA mentioned the proposed fee increases makes delivery of affordable quality and approved continuing education credits to licensed doctors of chiropractic in Pennsylvania a cost prohibitive undertaking and would prefer a model where there are preapproved course providers, like accredited chiropractic colleges or state and national organizations.

Mr. Davis noted PCA's comments were similar, however, suggested the fee increase be reflected in a tiered manner specific to per credit ranges as opposed to per course somewhere between 0 and 2 credits, \$45; between 2 and 6, \$75;, and then 6 plus maybe \$125.

Mr. Davis also reported that PCA and their members believe the 90-day lead time to approve CEs is far longer than any other state board approval times. He noted having a legal assistant look into the 90-day lead time, where the current act says a sponsor shall submit to the Board in writing the following information at least 90 days prior to the

date on which the program is scheduled to be presented.

Mr. Davis explained that the Board does not have the ability via regulation to shorten that time frame because it is in the statute. He mentioned looking into all of the other boards, noting 90 days is not much different. He reported 6 boards currently require the application for CE credit approval be submitted 60 days prior, 5 boards require 90 days prior, and 1 board requires 120 days prior.

Mr. Davis addressed other comments, noting the Board's act does not allow for preapproved course providers and just talks about approving courses and referred to paragraph (g) approved programs, where it looks like there is a requirement that the Board approve certain programs depending upon where that program is being held, noting the caveat so long as the course requirements of the section are met.

Mr. Davis revisited the way that the Bureau of Finance and Operations (BFO) determines fees, where they present fee forms and explain the cost to the bureau for processing the application. He noted BFO tries to determine how long it would take Board admin, legal, and possibly Board members to determine how much is paid for that estimated time of review of

applications.

Mr. Davis mentioned that it takes the same amount of time to review an application, whether the course is a 2-hour or 12-hour course and is why there is a set fee for that particular application. He stated it does not really allow for what is being suggested. He noted the Fee Report Form can show and document exactly where the fees are coming from and they do not charge more for an application than it takes to process.

Mr. Davis referred to the suggested \$125 fee for the six plus, which would obviously be even higher in six years from now, noting they would potentially be charging more for that application than it takes the bureau to review it to compensate for the lower fees on the other one. He noted the actual fees obtained from membership for renewals is where probably 90-95 percent of their income comes from on a biennial basis.

Mr. Davis suggested not changing anything in the regulations based upon the comments. He noted IRRC also mentioned the same thing, where they wanted the Board to elaborate on question 21 of the the Regulatory Analysis Form (RAF) regarding the estimate of the cost and/or savings to state government

associated with the implementation of the regulation.

Mr. Davis noted IRRC also reiterated what ACA and PCA said with regard to the fee for CE course approval, noting that he would like to look into approved programs under subsection (g) between now and next meeting because it does not take the Board administrator nearly as long to review and approve those courses. He mentioned that maybe there is something they can do when it comes to courses that have been approved in the past.

Keith Miller, D.C., President, Pennsylvania
Chiropractic Association, informed Board members that
PCA is concerned about the growing belief among
providers that the competitive nature of practice in
Pennsylvania is extremely limited and is looking into
updating the scope of practice to hopefully change
and clarify some of the items.

Dr. Miller stated the process has to be done by law and would take anywhere from three to seven years. He noted PCA is seeing a shortage of doctors and is in contact with schools and students on a regular basis. He addressed the importance of not making CE expensive in Pennsylvania. He mentioned CE is going to smaller formats, where people are doing online formats even when they attend conventions. He

referred to the Congress of Chiropractic State
Associations (COCSA) Convention and ACA Engage,
noting doctors are getting used to this type of
format having 1 to 2 hours of CE.

Dr. Miller commented that people want 1- to 2-hour CEs in a TikTok and Instagram generation and would make that extremely difficult if the ACA is doing twelve 1-hour CEs at their convention and costing them \$1,200 or \$1,300 just to be able to have Pennsylvania participate.

Dr. Miller addressed the recent Parker situation, where Parker did not have Pennsylvania credits in Florida and hurt many of their doctors. He stated Pennsylvania was one of the only states that did not have credits because the process in Pennsylvania went slow and is why PCA made the comments over the 90 days.

Dr. Miller explained that Pennsylvania is not going to be included in the COCSA, ACA Engage, and Parker classes if they start expecting these massive amounts of fees on 1- and 2-credit courses. He stated Pennsylvania is already at a competitive disadvantage because of issues with veterinary chiropractors and dry needling, which has come before the Board, along with things in their scope where

doctors are choosing to not come to Pennsylvania.

Dr. Miller commented that it is creating not only a provider shortage for doctors hiring associates, but patients are going to start having a limited and smaller gene pool of doctors. He noted the importance of understanding that there is a business climate that needs to be addressed for doctors to want to come to Pennsylvania.

Dr. Miller mentioned the governor put out a massive incentive to try to make Pennsylvania more competitive for healthcare with tax credits for nurses and other providers but chiropractors were left out.

Dr. Miller noted PCA understands and agrees that fees have to increase because the Board needs revenue but provided the tiering suggestion to balance the competitive nature necessary for Pennsylvania to not fall even further behind and further drop. He reported an increase in the number of chiropractors in other states and a decrease in Pennsylvania.

Dr. Miller commented that this is going to have that law of unintended consequences if they believe someone is going to pay \$130 for 1 credit when they are doing 15 or 20 at a national symposium. He explained that the reason ACA put comments out is

because they are going to be an outlier on what chiropractic CE costs nationally.

Dr. Miller encouraged Board members to think this through and what they are going to do to the future of the profession in Pennsylvania because it would have large unintended consequences that would be felt for decades to come.

Dr. Khoury agreed with Dr. Miller on a national level and referred to the Federation of Chiropractic Licensing Boards program called Providers of Approved Continuing Education (PACE), which facilitates the process to get it done much quicker than the 90-day role.

Dr. Khoury addressed Pennsylvania restrictions, noting the scope of practice is probably one of the most restrictive, if not top three or five in the country. He informed Board members of a recent presentation by the president of the Council on Chiropractic Education (CCE), Dr. Craig Little, who used Pennsylvania as a poster child of archaic regulation.

Dr. Khoury offered to have Dr. Little present to the Board on why restrictive practices and increase in CE prices would affect students nationally and on a deeper level with the U.S. Department of Education

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1 and how it funds schools and offers loans to
2 students.

Dr. Khoury noted Dr. Little could provide a presentation on the regulatory side for the state Board and also for the Pennsylvania Chiropractic Association because it is going to take an association or trade group association to facilitate the rules and regulations and get them passed but also has to behoove the state Board and the protection of the consumer in the Commonwealth of Pennsylvania.]

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Report of Regulatory Board Counsel - Chiropractic
Specialties

[Tyesha C. Miley, Esquire, Board Counsel, addressed chiropractic specialties, noting the prior regulation was identified as 16A-4312 and previously withdrawn

18 by law on March 26, 2020. She asked Board members

19 whether they wished to create a new regulation

20 pertaining to chiropractic specialties.]

21 MS. MILEY:

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Would the Board entertain a motion to direct Board and regulatory counsel to draft a new proposed regulation regarding chiropractic specialties?

Sargent's Court Reporting Service, Inc. (814) 536-8908

2.3

1 DR. MCCULLOUGH: 2 I make a motion that we direct Board 3 and regulatory counsel to draft a new 4 regulation regarding chiropractic 5 specialties. 6 MS. MILEY: 7 Is there a second? 8 DR. SWANK: 9 Second. 10 CHAIR AUKERMAN: 11 Any discussion on this? 12 [Dr. McCullough commented that the public should be 13 protected against doctors holding themselves out as 14 specialists. He stated there are fine programs and 15 diploma mills, noting the public does not know the 16 American Board for Certification (ABC) from Diplomate 17 of the American Board of Chiropractic Orthopedists 18 (DABCO) and deserves protection.] 19 CHAIR AUKERMAN: 20 Any other discussion on this from Board members? Roll call vote. 21 22 23 Dr. Aukerman, aye; Dr. McCullough, aye; 24 Ann Johnston, aye; Dr. Swank, aye; Dr. 25 Moreland, aye.

1 [The motion carried unanimously.]

[Keith Miller, D.C., President, Pennsylvania]

Chiropractic Association, agreed with Dr. Khoury that the scope is one of the most archaic, out of date, and restricted scopes in the nation. He noted that one of the matters addressed in the draft language was the issue of the specialists and everything else.

Dr. Miller also noted creating language in the new scope to make it clean and clear as far as what it is to be board certified and how that is done. He stated it would be codified into law once the draft becomes law.

Dr. Miller welcomed Board members to speak with PCA on those items and what was already created, so regulations could mimic what PCA is looking to put into law. He commented that PCA is willing, ready, and able to support the Board and protect the public and profession at all costs.

Dr. Khoury commented that the FCLB is here to help regulatory boards and state boards, noting the FCLB Specialty Council Committee was almost ready to distribute a Specialty Council Committee paper called the Recognized Chiropractic Specialty Program (RCSP), where each state board does not have to go through

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   this.
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        Dr. Khoury explained that they would be able to
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   approve specialties throughout each state and are
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   currently receiving input from stakeholders, which
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   would be a valuable asset to the Board's regulations.
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        Chair Aukerman commented that the regulation was
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   denied 12 years ago and should not be taking this
   long in Pennsylvania.]
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   CHAIR AUKERMAN:
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                  I'll make a motion to adjourn the
                  meeting of October 12, 2023, of the
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13
                  Pennsylvania State Board of
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                  Chiropractic.
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   DR. MCCULLOUGH:
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                  I make a motion to adjourn.
   DR. SWANK:
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                  Second.
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   CHAIR AUKERMAN:
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                  That concludes the meeting.
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   [There being no further business, the State Board of
23
   Chiropractic Meeting adjourned at 11:18 a.m.]
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CERTIFICATE

I hereby certify that the foregoing summary minutes of the State Board of Chiropractic meeting, was reduced to writing by me or under my supervision, and that the minutes accurately summarize the substance of the State Board of Chiropractic meeting.

Victoria Lantz,

Minute Clerk

Sargent's Court Reporting

Service, Inc.

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		October 12, 2023		
	TIME	AGENDA		
	9:30 10:30	Executive Session Return to Open Session		
	10:33	Official Call to Order		
	10:33	Introduction of Board Members/Attendees		
	10:34	Approval of Minutes		
	10:36	Report of Board Counsel		
	10:38	Report of Board Chair		
	10:43	Report of Board Administrator		
	10:45	Old Business		
	10:46	New Business		
	10:46	Miscellaneous		
	10:47	Report of Regulatory Board Counsel		
	11:18	Adjournment		