State Board of Chiropractic September 19, 2019

BOARD MEMBERS:

Joseph Gerard Halloran, D.C., Chair K. Kalonji Johnson, Commissioner Bureau of Professional and Occupational Affairs - Absent John E. McCarrin, D.C., Secretary - Absent William D. Aukerman, D.C. 11 Michael S. Swank, D.C. 12 Nicole N. Brock, Deputy Attorney General, Consumer Protection

14 Miriam Merry Woods, Public Member

17 BUREAU PERSONNEL:

19 Kenneth J. Suter, Esquire, Board Counsel 20 Paul J. Jarabeck, Esquire, Senior Prosecutor in Charge David N. Smith, Esquire, Board Prosecutor 22 | Michelle Roberts, Acting Board Administrator

ALSO PRESENT:

Peter M. Good, Esquire, Caldwell & Kearns, P.C. Ted Mowatt, Wanner Associates, on behalf of the Chiropractic Fellowship of Pennsylvania 30 | Edward L. Nielsen, MHS, Executive Vice President, Pennsylvania Chiropractic Association

3 * * * 1 2 State Board of Chiropractic 3 September 19, 2019 * * * 4 5 The regularly scheduled meeting of the State Board of Chiropractic was held on Thursday, September 19, 2019. * * * Official Call to Order 10 [J. Gerard Halloran, D.C., Chair, called the meeting 11 to order at 9:08 a.m.] * * * 12 13 Approval of Minutes of July 19, 2019. 14 CHAIR HALLORAN: 15 Has everyone had a chance to look over 16 the minutes? Is there any corrections? I did not find any either, so could I 17 entertain a motion from someone to 18 19 approve the minutes? 20 MS. BROCK: Nikole Brock will make a motion to 21 22 approve the minutes. 23 CHAIR HALLORAN: 2.4 Nikole Brock makes a motion to approve 25 the minutes. Do I have a second?

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MS. WOODS.
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                I second.
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   CHAIR HALLORAN:
                Miriam Woods for a second.
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                     All in favor say - voice vote. Okay.
                The motion is carried.
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   [The motion carried unanimously.]
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   [Nikole Brock exited the meeting at 9:10 a.m. and
10 reentered at 9:12 a.m.]
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12 Report of Board Prosecutor
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  [David N. Smith, Esquire, Board Prosecutor, presented
14 the Consent Agreement for File No. 18-43-006214.]
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16 Report of Commissioner - No Report
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18 Report of Board Counsel
19 [Kenneth J. Suter, Esquire, Board Counsel, noted that
20 Item Nos. 3 and 4 would be discussed in Executive
21 Session.
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23 Letter from Veterinary Board
24 [Chair Halloran discussed recent correspondence with
25 the Veterinary Board regarding animal chiropractic
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procedures. He noted Pennsylvania veterinary law requires direct supervision by a veterinarian. Chair Halloran noted the Veterinary Board did not feel a joint conference was necessary, as animal chiropractic is already included in the veterinary law.

Mr. Suter provided excerpts of the Veterinary
Medicine Practice Act for review. The excerpts
include the definitions of veterinary medicine,
practice of veterinary medicine, and direct veterinary
supervision. He also presented a regulation regarding
professional relationships.

Chair Halloran noted some chiropractors have voiced concerns related to a veterinarian supervising a practice of which the veterinarian does not have training. He explained that intent of the veterinarian law in Pennsylvania is to provide supervisory powers so that animal chiropractic can be performed and the veterinarian is ultimately responsible for the welfare of the animal.]

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21 Correspondence

22 [Mr. Suter discussed correspondence from Dr. Rachel

23 Levine in response to the Chairman's letter to

24 encourage the use of chiropractic as an alternative to

25 opioids.]

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2 [Chair Halloran discussed an upcoming teleconference 3 for the Federation of Chiropractic Licensing Boards (FCLB). He noted the topics included changes to the Arizona law and Act 41. He suggested Mr. Suter register for the teleconference.]

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into the record as follows:

Report of Board Chair

graduated levels.)

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[J. Gerard Halloran, D.C., Chairman, read his Pennsylvania Chiropractic State Board Chairman Report

1. A year ago our Board passed a rate increase for Chiropractic licenses and renewal of chiropractic licenses so that we could keep up with anticipated board needs. This rate increase was paused pending 16 further review. We have had our financial people for the state visit us on this issue and we were to get a definitive report on whether or not a rate increase in the fees for Chiropractic licenses were warranted or not. I would like to get our accounting office for the Board invited back to our next meeting to discuss the possible need for any rate increases and what they project our financial needs to be for the next three years. (Mr. Suter noted that fee increases are on

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We have received a letter back from the
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  Pennsylvania State Board of Veterinary Medicine
   concerning veterinarian use of trained animal
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  chiropractors. We will be discussing this letter at
  our Board meeting. I want to warn chiropractors that
  provisions in the veterinary law allow professional
  contact between chiropractors and veterinarians, but
  the veterinarian Pennsylvania state law is explicit in
  that the animal chiropractor must be directly
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  supervised by having a veterinarian present during
  procedures. That means that chiropractors practicing
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12 on animals must do so in conjunction with veterinary
  care. If you advertise and perform solo animal
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  chiropractic, you may be putting yourself in jeopardy
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  with the State Board of Veterinary Medicine.
       I have received a lot of information about
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  preceptorships for chiropractic students in
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  Pennsylvania chiropractic offices. Ken Suter has
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  provided us the basic law amendment that allowed
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  preceptorships at the last meeting. I reported
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  extensively on this at the last meeting, but for
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  clarity, the basic rules as follows:
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  a. The Doctor of Chiropractic must go through some
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  certification process with the Chiropractic College or
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  university, usually including Curriculum Vitae,
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1 transcripts from your chiropractic college or
2 university, usually a criminal background check and
3 possibly a phone interview.
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- b. The Doctor of Chiropractic must give the chiropractic student a minimum of 20 supervised hours a week.
- c. As a preceptor you are required to evaluate the chiropractic student's progress.
- Most chiropractic colleges and universities are d. 10 SARA, State Authorization Reciprocity Agreement, approved and therefore you, the chiropractor, do not 11 12 have to report your preceptorship to the Pennsylvania Department of Education. (Chair Halloran noted this 13 14 issue was cleared up after the last Board meeting.) 15 Chiropractors must report to their malpractice carriers that they have a Preceptorship Student with 16 17 minimum malpractice liability limits of \$1,000,000 to 18 \$3,000,000. Some chiropractic colleges and universities add you as the preceptor to their 19 20 malpractice plan along with the preceptorship student. 21 f. The preceptorship is not a job interview.
- student must be returned to his or her program until
 they graduate, get NBCE certification. You may hire
 them after they have fully graduated, are NBCE
 certified and have a Pennsylvania chiropractic

license.

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The Pennsylvania State Board will decide what regulations should be posted in the future about preceptorships. Until then, a chiropractor must work closely with their Chiropractic College or university in order to stay compliant in their preceptorship program.

- 8 4. Due to Pennsylvania State regulations, sitting
 9 State Board members cannot participate directly in the
 10 National Board of Chiropractic Examiners examination
 11 process. I am sending Dr. Kathleen McConnell, a
 12 former state Board Chair, to be our representative for
 13 this process.
- 14 5. The Federation of FCLB District III meeting is in 15 Jersey City, New Jersey, from October 3 to October 6, 2019. I will not be able to attend due to prior 16 17 commitments. Fortunately our state will be 18 represented by Dr. George Khoury, former Board Chair, 19 who is the new District III director. Dr. Aukerman 20 may still be able to attend, pending approval as alternate voting delegate if his schedule permits it. 21 22 I will ask Kenneth Suter to participate in the FCLB legal counsel, CBLAC, conference call on November 1, 23 2019. 2.4

We will ask Dr. Khoury to and Dr. Aukerman to

- 1 discuss the following subjects at the Federation of
- 2 Chiropractic Board's District III meeting:
- 3 a. What are the other states' positions on selling
- 4 CBD oil out of a chiropractor's office?
- 5 b. Should all chiropractors have criminal background
- 6 check during each license renewal?
- 7 c. How do other states regulate multidiscipline
- 8 practices?
- 9 d. How can chiropractors best become involved with
- 10 stem cell practices, weight loss practices and Cool
- 11 | Sculpting practices?
- 12 e. What are the other states' positions on animal
- 13 chiropractic practices?
- 14 f. What are the others states; position on formal
- 15 training of chiropractic personnel?
- 16 6. Dr. Rachel Levine sent our chiropractic Board a
- 17 | letter in which she congratulates our efforts as a
- 18 chiropractic community in the war against opioid
- 19 abuse. She will certainly visit our Board in the
- 20 future to discuss joint efforts in the opioid crisis.
- 21 (Chair Halloran noted that Dr. Levine welcomes any
- 22 efforts from any medical organization to help with
- 23 this crisis.)
- 24 7. Please check your State Board e-mail. You need to
- $25 \mid \text{call}$ the help desk at 1-717-783-1087. Tell the help

desk that you are on the Pennsylvania State Board and you need to reset your password. This needs to be done every 90 days. (Mr. Suter noted some Board members have been kicked out of the system. He stated that the Board is required to communicate with members through the state e-mail system. Ms. Roberts noted the IT issues with the system are being addressed.)

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to get your state-approved reservations for hotel or rentals for the meeting. Please use the Pennsylvania tax exemption certificate every time you check in to a hotel the night before our Chiropractic Board meeting. (Chair Halloran stressed that the tax exemption

Please remember to call ADTRAV at 1-866-530-8899

14 certificate needs to be presented when checking in.

He noted that attendees should check the next day to lensure the state tax exemption is honored.)

8. I will ask Kenneth Suter, our Board Counsel to explain what we did as a Board to comply with Act 41 and the procedures are. The Federation of

20 Chiropractic Licensing Boards legal committees meeting

21 will discuss this new law in Pennsylvania during their

22 CBLAC conference call at 11:00 a.m. Mountain time,

23 9:00 a.m. our time on November 1, 2019. Hopefully Mr.

24 Suter can participate in the call and be a resource

25 for any questions that CBLAC attorneys have concerning

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  Act 41.]
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  Report of Board Administrator - No report
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   Old Business - None
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  Miscellaneous
   [There was discussion regarding formal approval of
   2020 meeting dates.]
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   [The Board recessed from 9:43 a.m. until 9:50 a.m.]
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  New Business
1.3
  CHAIR HALLORAN:
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                 I would like to make a motion that Dr.
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                 Aukerman be granted travel approval go to
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                 the FCLB District III meeting October 3rd
                 through October 6th, understanding that
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                 we have an out-of-state travel situation
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2.0
                 here and it may take some time. But we
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                 do want to make that motion that he go
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                 and attend that meeting if he can.
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                      Do I have a second on that?
2.4
   DR. SWANK:
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                 Second.
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13 CHAIR HALLORAN: 1 Dr. Swank seconds that. All in favor 2 3 voice vote. [The motion passed unanimously.] * * * 5 6 Board Meeting Dates [Chair Halloran confirmed the Board meeting dates for 2020 had been formally approved.] * * * 10 Miscellaneous 11 [Chair Halloran provided an overview of animal 12 chiropractic practice in other states. He noted 23 states mention direct access of an animal 13 14 chiropractor, and 7 states mention holistic 15 procedures, which include chiropractic. * * * 16 17 Act 41 18 [Mr. Suter outlined the provisions of Act 41. explained that a provisional license may be issued by 19 20 a board if an individual has practiced in another jurisdiction and meets the requirements of 21 22 Pennsylvania. He noted that the provisional licenses 23 will be good for a year. 2.4 Mr. Suter addressed the need for quick

implementation of the Act and that Chair Halloran has

1 been the sole member of the committee to implement Act 41. He noted other Board members may join the committee to set Board regulations.

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Mr. Suter explained the licensure by endorsement provision of the Act. He noted the provision applied to an individual who has a license or registration in another state, territory, or country. He listed the conditions that must apply: The jurisdiction's requirements are substantially equivalent to or exceed Pennsylvania requirements; and the applicant demonstrates competency, including having completed continuing education or having experience for at least two of the five years preceding the application.

There was discussion regarding the applicant's responsibility to provide licensure provisions in their jurisdiction.

Mr. Suter presented the additional conditions: The applicant has not committed any act that would disqualify them for licensure; be in good standing in their profession; has not been disciplined in their jurisdiction; and pay the necessary fees.

Chair Halloran questioned how to rectify Act 41 23 with state law regarding accreditation. clarified, if there was a conflict, Act 41 would prevail, since it was passed later in time.

There was discussion of the term substantially equivalent. Mr. Suter stressed substantially equivalent deals with the jurisdiction and their current requirements.

He noted the Board needs to determine competency criteria; either continuing education or experience, meaning an individual has practiced for at least of two of the five years preceding their application.

Mr. Suter explained the process of license by endorsement. He noted the committee can decide to grant a license, but if a provisional denial is issued, the matter must go before the Board.

Mr. Suter commented the Board must have regulations within 18 months. Members wanting to be a member of the regulations committee may still participate in discussions going forward.

He noted the committee recommended determining competency based on experience and having passed scores on parts 1 through 4 of the National Board examination or the Special Purposes Exam for Chiropractic (SPEC).

Mr. Suter provided a form to Board members to aid in developing the regulation.

There was a question about whether the provisional license was related to sports teams and temporary

1 licenses. Mr. Suter clarified the provisional license is to allow applicants to complete the necessary criteria to obtain a full license.

There was discussion regarding dissemination of information about Act 41. It was noted that press releases had been distributed and the Governor's Office was also sending out information.

Board members commented that the Act will open up opportunities for professionals from a number of countries.

Chair Halloran asked if the Board wanted to keep 12 him solely on the committee or whether any other 13 members wanted to join him. Dr. Swank offered to 14 serve on the committee.]

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CHAIR HALLORAN: 16

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I'll make a motion that the committee for licensure by endorsement will be composed of Dr. Halloran, Board Chair, and Dr. Michael Swank. And so I'm making a motion that we accept those two Board members on this committee.

So can I have a second?

MS. WOODS: 2.4

Woods, second.

CHAIR HALLORAN:

2 Woods, second. Voice vote.

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Michael S. Swank, aye; William D. 4

5 Aukerman, aye; Nikole Brock, aye; Miriam 6 Merry Woods, aye; and J. Gerard Halloran,

aye.

[The motion passed unanimously.] 8

10 [Ms. Roberts noted in discussions with two other boards to set a minimum number of hours for the two 11 years of experience. She mentioned other boards have 12

set a minimum of 500 hours. 1.3

There was discussion related to defining the hours of experience in order to include professional engaged in academic work and lecturing, who have fewer hours

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17 of direct patient contact.]

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19 CHAIR HALLORAN:

I want to make a motion that what we had discussed in the proposed license by endorsement, Section (2) that we keep Section (i), with the addition of 500 hours a week per year practice, education or research; and we keep section (iii),

(814) 536-8908

achieve a passing score of board-1 approved/commission approved skills 2 3 examination; that we keep (3), has not committed any act prohibited by the 4 5 Chiropractic Practice Act or has not been 6 disciplined by the jurisdiction that they are currently in who has issued their license and certification and proof of 8 9 compliance with all other administrative 10 requirements. So that is what I'm 11 proposing in this proposal right now. 12 I've made that motion. Does anybody 13 second that motion? 14 DR. SWANK: 15 Swank, second. 16 CHAIR HALLORAN: 17 Dr. Swank has seconded that motion. 18 We're going to need a voice vote for 19 this. 20 21 Michael S. Swank, aye; William D. 22 Aukerman, aye; Nikole Brock, aye; Miriam 23 Merry Woods, aye; and J. Gerard Halloran, 24 aye. 25 [The motion carried unanimously.]

* * * 1 Public Comment Period 2 3 [Ed Nielsen, M.H.S., Executive Vice President, Pennsylvania Chiropractic Association, offered the Association's assistance in distributing information on college preceptorships. He affirmed PCA's position in favor of restoring the right of DCs to delegate to unlicensed personnel. He noted that legislation, Senate Bill 592 and HB 517, was being stalled. He said, if the legislation does 10 not go through, the Board may have to consider the 11 concept of certified chiropractic assistants. 12 13 Chair Halloran noted the Chiropractic law protects the right of chiropractors to delegate care. 14 15 expressed a concern with opening up the law for exposure. Mr. Halloran further noted that there would 16 17 be a significant cost to certify a CA and suggested 18 PCA conduct a cost analysis.] * * * 19 20 [The Board recessed from 11:11 a.m. until 11:16 a.m.] 21 * * * 22 [Pursuant to Section 708(a)(5) of the Sunshine Act, at 23

11:16 a.m. the Board entered into Executive Session with Kenneth J. Suter, Esquire, for the purpose of 24 25 conducting quasi-judicial deliberations.

20 returned to open session at 12:22 p.m.] * * * 2 3 MOTIONS: MR. SUTER: 5 The purpose of the Executive session was to discuss Item Nos. 2, 3 and 4 on the 6 agenda. Item 2 is File No. 18-43-006214. Item 3 is a Proposed Adjudication and 8 9 Order in File No. 17-43-06843. And Item 10 4 is a Motion to Enter Default and Deem Facts Admitted for File No. 18-43-03862. 11 12 And I understand as a result of Executive Session discussions, there will be some 13 14 motions forthcoming. * * * 15 CHAIR HALLORAN: 16 17 We're going to go now to File No. 18-43-006214. Dr. Swank? 18 19 DR. SWANK: 20 Dr. Swank would like to make a motion 21 that we accept the Consent Agreement and 22 Order on File No. 18-43-006214. 23 CHAIR HALLORAN: 2.4 Second? 25 DR. AUKERMAN:

21 Dr. Aukerman. I second File No. 18-43-1 006214. 2 3 CHAIR HALLORAN: So the motion has been seconded. Can I 4 5 have a voice vote on that, starting with 6 Dr. Swank? Michael S. Swank, aye; William D. 8 9 Aukerman, aye; Nikole Brock, abstain; 10 Miriam Merry Woods, aye; and J. Gerard 11 Halloran, aye. [The motion carried. Ms. Brock abstained from voting 12 13 on the motion. The Respondent's name is Brian Michael 14 Feeney, D.C.] * * * 15 CHAIR HALLORAN: 16 The next one is File No. 17-43-06843. 17 18 And I'd like to make a motion to adopt 19 the Adjudication and Order, but with the 2.0 following change: I make the motion that we do not suspend and we change the 21 22 suspension in the Adjudication and Order 23 to two years probation. Can I have a 24 second on that? 25 MS. WOODS:

22 Woods, second. 1 CHAIR HALLORAN: 2 Woods seconded that. Can I have a voice 3 vote, starting with Dr. Swank? 4 5 6 Michael S. Swank, aye; William D. Aukerman, aye; Nikole Brock, aye; Miriam Merry Woods, aye; and J. Gerard Halloran, 8 9 aye. 10 [The motion carried unanimously. The Respondent's 11 name is Robert C. McGrath, Jr., D.C.] * * * 12 CHAIR HALLORAN: 1.3 Now we're on File No. 18-43-03862. 14 And I 15 want to make a motion to grant a Motion 16 to Deem Facts Admitted in this case. 17 Could I have a second on that? DR. SWANK: 18 19 Dr. Swank, second. 20 CHAIR HALLORAN: 21 Dr. Swank second. Could we do a voice 22 vote, starting with Dr. Swank? 23 24 Michael S. Swank, aye; William D. 25 Aukerman, abstain; Nikole Brock, aye;

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Miriam Merry Woods, aye; and J. Gerard
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                 Halloran, aye.
   [The motion carried. Dr. Aukerman abstained from
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   voting on the motion. The Respondent's name is Jack
   R. Taylor. D.C.]
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   [There was discussion with regard to filling vacancies
   on the Board.
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  CHAIR HALLORAN:
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                 Can we entertain a motion for
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                 adjournment?
   DR. AUKERMAN:
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                 Dr. Aukerman. I'll make a motion to
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                 adjourn the meeting.
16 MS. WOODS:
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                 Woods, second.
   CHAIR HALLORAN:
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                 Woods second the motion for adjournment.
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                 We just need a voice vote. All in favor?
   [The motion passed unanimously.]
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   [There being no further business, the State Board of
24
   Chiropractic Meeting adjourned at 12:29 p.m.]
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CERTIFICATE

I hereby certify that the foregoing summary minutes of the State Board of Chiropractic meeting, was reduced to writing by me or under my supervision, and that the minutes accurately summarize the substance of the State Board of Chiropractic meeting.

Bridget Hockenbroch,

Minute Clerk

Sargent's Court Reporting
Service, Inc.